# Who Bears the Costs of Inflation? Euro Area Households and the 2021–2023 Shock<sup>\*</sup>

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#### Abstract

We measure the heterogeneous welfare effects of the recent inflation surge across households in the euro area. A simple framework illustrating the numerous transmission channels of surprise inflation to household welfare guides our empirical exercise. By combining micro data and aggregate time series, we conclude that: (i) country-level average welfare costs –expressed as a share of triennial income– were sizable and heterogeneous: around 3% in France and Spain, almost 7% in Germany, and almost 8% in Italy; (ii) this inflation episode resembles an age-dependent tax, with the retirees losing up to 13%, and roughly 40% of the 25–44 year-old winning; (iii) losses were quite uniform across consumption quantiles because rigid rents served as a hedge for the poor; (iv) nominal net positions were the key driver of heterogeneity across-households; (v) the rise in energy prices generated vast variation in individual-level inflation rates, but unconventional fiscal policies helped shield households. The counterpart of this household-sector loss is a significant gain for the government.

**Keywords:** Inflation, Redistribution, Household Heterogeneity, Net Nominal Positions, Income, Fiscal Support, Welfare.

JEL Codes: D12, D14, D31, E21, E52, E58

\*This draft: 8<sup>th</sup> July, 2024. First version: March 2023. We thank Patrik Gorše, Vittorio Vergano and Chenming Zhang for excellent research assistance. We are grateful to Klaus Adam, Laurence Ball, Maarten Dossche, Michael Ehrmann, Clodomiro Ferreira, Johannes Gareis, Yuriy Gorodnichenko, Greg Kaplan, Matija Lozej, Krzysztof Makarski, Kurt Mitman and various seminar participants for helpful comments. We also thank Cristina Checherita-Westphal, Mai Chi Dao, Kai Foerster, Daniel Leigh, Wolfgang Lemke and Ellen Ryan for sharing their data with us. All opinions expressed are personal and do not necessarily represent the views of the European Central Bank or the European System of Central Banks, or of Lombard Odier. Filippo Pallotti gratefully acknowledge funding from the ESRC and the Stone Centre at UCL. This paper uses data from the Europystem Household Finance and Consumption Survey.

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## 1 Introduction

After three decades of low and stable inflation, prices rose sharply in advanced economies in the wake of the Covid-19 pandemic. Euro area headline inflation reached a peak of 10.6% in October 2022.<sup>1</sup> This upsurge was marked and unexpected, with energy and food prices being the main drivers of aggregate price dynamics. Did everyone bear the costs of this hike in the price level equally? Or, was the burden uneven across the population? If so, who were the winners and the losers? And, through what channels did inflation affect household welfare?

These classic distribution questions also surrounded past historical episodes of high inflation. John Maynard Keynes and Milton Friedman, whose opinions differed on many core issues, concurred on the inequitable nature of inflation. Keynes considered inflation "unjust".<sup>2</sup> Friedman often referred to it as "the cruelest tax of all". Behind this stance there is the commonly held perception that inflation is regressive because the nominal share of net worth is larger for the poor (Easterly and Fischer, 2001; Erosa and Ventura, 2002) and the elderly (Doepke and Schneider, 2006).<sup>3</sup> Unexpected inflation, however, operates through a number of additional mechanisms besides the dilution of nominal wealth. Thus, assessing the full distributional impact of inflation on household welfare is a complex task. This challenge was noted long ago by Fischer and Modigliani (1978) who concluded their study by admitting their surprise at *the length of the list of the real effects of inflation*.

In this paper, we focus on the most recent episode, and set out to estimate the heterogeneous footprints of surprise inflation across households in the four largest euro area countries: Germany, France, Italy and Spain. Figure B.3 in Appendix B illustrates price level dynamics in these countries. During 2021–23, the price index rose by roughly 14% in France and Spain, 16% in Italy and 20% in Germany. Figure B.4, which breaks down inflation by major components of the consumption basket, shows that this episode consisted first and foremost of a major shock to the price of energy and fuel linked to Russia's invasion of Ukraine. However, food inflation was also severe, and the shock eventually transmitted to the bulk of other goods and services.

We begin by laying out a tractable dynamic framework that illustrates the various mechanisms through which surprise inflation can have repercussions on household welfare. By exploiting the envelope theorem, we break down the total money-metric welfare change into four easily interpretable channels, all of which are potentially heterogeneous across households. To fully understand this decomposition, it is useful to recognize that, during high inflation episodes,

 $<sup>^{1}</sup>$ This value refers to year-on-year percentage change in the headline Harmonized Index of Consumer Prices (HICP) index.

 $<sup>^{2}</sup>A$  Tract on Monetary Reform (1923).

 $<sup>^{3}</sup>$ A recent survey finds that the vast majority of respondents believe that low-income people are much more likely to lose from inflation as compared to high-income people (Binetti et al., 2024).

governments often intervene to contain price surges for particular goods which are the drivers of inflation, and to offer support to certain demographic groups. This last episode was no exception: interventions on energy markets (electricity, natural gas and liquid fuels), such as subsidies and price controls, were significant. And ad-hoc transfers to households were too.

The first channel, which we label the *direct component*, measures the direct impact of raw inflation, i.e., before all these fiscal support measures and keeping wages and asset prices fixed at their pre-shock level. This component captures two key forces. First, because of the relative price shift, households with different consumption baskets experience different inflation rates. Second, through the Fisher effect, larger nominal income and holdings of nominal balances make households more exposed to surprise inflation. Conversely, those households with nominal long-term debt benefit from a higher price level.

The second channel, which we label the *unconventional fiscal policy component*, captures the welfare change associated to the ad-hoc government policies implemented to shield households from the shock. Some of these interventions reduced the actual prices faced by consumers, and others provided transfer payments to vulnerable demographic groups. The heterogeneity of this effect is mostly dictated by the share of energy consumption in households' budgets.

The third channel, labeled the *indirect component*, embeds the response of income to the shock. Disposable income can accrue from different sources, such as wages and pensions, net transfers, rents, interests, dividends and capital gains. These variables react differently to surprise inflation. For example, nominal labor contract rigidity varies substantially, depending on countries' wage setting institutions, and, within country, on individual occupation and industry.<sup>4</sup> In addition, some countries feature automatic indexation of minimum wages and pensions, and others not. Thus, real labor income losses may vary even across households experiencing the same inflation rate. Finally, prices of nominal and real assets held by households may react to surprise inflation differently, depending on the asset class.

The fourth channel is the *long-run adjustment component*. This residual term descends from one of our assumptions, i.e., that relative prices (not the aggregate price level, whose jump is permanent) return to their pre-shock values in the long run. This realignment of relative prices generates further changes in the real value of nominal net positions across the distribution (although, not on average).

Our analytical expressions contain observable sufficient statistics and do not require making assumptions on functional forms or structural parameters. We then combine several micro and macro data sources to shed light on the quantitative relevance of these four mechanisms across

<sup>&</sup>lt;sup>4</sup>Heterogeneity in wage stickiness has long been recognised as an institutional feature of labour markets in euro area countries—see for example Eurosystem Wage Dynamics Network (2009).

the age (three groups: young 25-44, middle-age 45-64, old retirees 65+) and consumption expenditures distribution (five quintiles), separately for each country.

We estimate household-level expenditure shares on different goods and services from the Household Budget Survey (HBS). The corresponding price changes are available from the disaggregated data underlying the Harmonized Index of Consumer Prices (HICP) –the official euro area price index– in each country. The components of the household budget constraint are measured from the Household Finance and Consumption Survey (HFCS). For information on ad-hoc government support, we resort to the Bruegel dataset on national fiscal policy responses to the energy crisis (Sgaravatti, Tagliapietra, and Zachmann, 2021). Counterfactual prices absent government interventions are based on the IMF methodology (Dao et al., 2023). Finally, we estimate the response of minimum wages, contractual wages, pensions, house, stock and bond prices using a combination of event studies and high-frequency identification on days of HICP inflation announcements.

Our results show that the aggregate impact of this inflation episode is large and heterogeneous across countries. Welfare losses average around 3 percent in France and Spain, almost 7 percent in Germany and almost 8 percent in Italy.<sup>5</sup> Comparing Italy, the country with the highest welfare cost, to France, the country with the lowest one, reveals four main reasons for this gap: (i) the size of the raw-price shock was bigger in Italy –a reflection of its energy import dependence and the structure of energy markets; (ii) extraordinary fiscal policy measures were generous in both countries, but consisted of different measures, and offset a more sizable share of the shock in France; (iii) nominal wages increased less than inflation in both countries, but much less so in Italy; (iv) in Italy, the nominal net position channel generates mostly losses across the entire distribution because middle-age and elderly households hold larger nominal asset positions, and the young borrow less compared to France.

The most pronounced dimension of household heterogeneity in the welfare effects of inflation is age: this inflation episode resembles an *age-dependent tax* with the incidence falling disproportionately on the elderly retirees. The key driver of this age profile is holdings of nominal assets, which are positive and large for retirees in every country. Inflation differentials also play a role since elderly households, especially low- and middle-income ones, spend a larger share of their pensions on energy and food, whose prices increased the most relative to the rest. On the other hand, pensions grew faster than wages because they were indexed to inflation, which mitigated the welfare losses of the retirees, particularly in Spain. Somewhat surprisingly, we do not find a significant slope of welfare effects across consumption quintiles (our proxy

 $<sup>^{5}</sup>$ In other words, on average, households would give up that share of triennial income in order to avoid this inflation episode.

for permanent income). If we abstract from rents, we do estimate more severe losses for the poor, though, because of the higher inflation rate they suffer as a consequence of their sharper exposure to energy and food prices. It turns out, however, that rents are quite sticky in the short run and therefore provide a good inflation hedge for the low-income households, for whom housing services represent a sizable share of total spending.

Turning to transmission channels of the shock, the key force behind our welfare results is the direct component, through the revaluation of nominal net positions and the loss of purchasing power of labor market income. The effect of heterogeneous consumption baskets is, in comparison, less relevant, with the exception of poor elderly households especially in Italy and Spain. The unconventional fiscal policy component, notably interventions that affected energy prices, played a nontrivial role in shielding households from the shock. The indirect component is sizeable for those groups who benefited from rises in minimum wages (Germany), in negotiated wages (France) and, most importantly, in pensions. Instead, the nominal wages of most workers increased relatively little. Housing and stocks do not appear to be good hedges for inflation, at least when the latter has a sizable cost-push component, as in this historical episode. The increase in nominal interest rates that started in 2022 negatively impacted households with adjustable rate mortgages, particularly the young Spanish.

Quantitatively, the heterogeneity of welfare effects across households in the euro area is quite massive: low-income Italian retirees lost up to 13% of their triennial income, while young households in Spain and France gained between 1.5–5%. Middle-aged households lost roughly between 3 and 10% of their income across the four countries. Overall, around one quarter of households in the euro area –and roughly 40% of the 25–44 year-old– are net winners from the inflation shock.

In the last part of the paper we go beyond the household sector, and analyze the impact of the shock for the government and foreign sectors. With the possible exception of Germany, national governments were net winners – even when accounting for the additional spending due to the ad-hoc fiscal relief measures and the increased cost of public pensions and other expenditures – because they benefited substantially from the reduction in real value of public debt. If government gains were used to increase transfers or cut taxes, they would go a long way in reducing households' welfare losses.

#### 1.1 Literature

**Methodology.** Our approach leverages the envelope theorem to analyze the welfare effects of aggregate shocks across the household distribution, focusing on the notion of 'money metric welfare change' (i.e., welfare change measured in euros). There have been several recent ap-

plications of this approach. Auclert (2019) and Slacalek et al. (2020) decompose analytically the effect of a monetary policy shock on household consumption across the wealth distribution; Fagereng et al. (2022) analyze the impact of capital gains on welfare; Del Canto et al. (2023) analyze the different distributional effects of well identified inflationary shocks (i.e., monetary policy and oil prices) in the US. With respect to this paper, instead of particular shocks, we investigate a specific historical episode, as an event study.<sup>6</sup> Closer in spirit to our study is Cardoso et al. (2022) which applies the same approach to characterize the *direct channel* of the recent inflation shock and quantify it using administrative bank account and household survey data for Spain. Their analysis is a building block of ours, to which we add the other three channels described above. Finally, we note that the nature of our approach does not allow us to examine shocks or policy counterfactuals. Pugsley and Rubinton (2021), Olivi et al. (2023), and Yang (2023) investigate the distributional effects of inflationary (or deflationary) shocks in fully specified HANK models that are amenable to the analysis of alternative scenarios.

**Empirical channels.** Our empirical work is connected to the literature that investigates inflation heterogeneity across different household groups (e.g., Michael, 1979; Kaplan and Schulhofer-Wohl, 2017; Jaravel, 2021; Orchard, 2022). In general, these studies conclude that lower-income households in the US, historically, have experienced higher inflation than highincome ones, but that these differentials are not very persistent. We contribute to this literature by documenting the extent of heterogeneity in inflation rates during this last inflation episode in the euro area. We identify differences an order of magnitude larger than those estimated by Hobijn and Lagakos (2005) and Argente and Lee (2020) across the US income distribution on data which preceded the Covid-19 pandemic. In line with Doepke and Schneider (2006), we conclude that the key dimension of heterogeneity in the costs of inflation is age, due to the strong life-cycle profile in net nominal positions. See also, Pallotti (2022) and Adam and Zhu (2016) for more recent assessments of this specific channel in the US after the pandemic, and in the euro area before the pandemic, respectively. Our estimates of the size of the indirect channel are related to a vast literature on nominal wage rigidity in the euro area (see, e.g., Babecký et al., 2010, for survey-based evidence), and to the finding that stocks are not great hedges against core inflation (Fang et al., 2022).

**Euro area inflation.** Some papers contemporaneous to ours address the impact of the recent inflation shock across euro area households. Virtually all of them, however, stop at measuring

<sup>&</sup>lt;sup>6</sup>Investigating the distributional consequences of a single shock has obvious advantages, but in the context of this recent episode studying the whole event might be a better strategy since multiple factors played a role and since, as we write, the jury is still out on the exact shock decomposition (Bernanke and Blanchard, 2024).

differential inflation rates and the role of government interventions to mitigate effective inflation faced by consumers (Curci et al., 2022; Battistini et al., 2022; Menyhert, 2022; Bankowski et al., 2023; Amores et al., 2023). Two notable exceptions are Cardoso et al. (2022) which, as explained, quantifies the whole direct channel for Spain, and Chafwehé et al. (2024) which uses somewhat different data sources, but reaches similar conclusions.

The rest of the paper is organized as follows. Section 2 outlines the model and the household welfare decomposition. Section 3 describes the data and some key measurement inputs. Section 4 presents the results. Section 5 extends our calculations to the government and the foreign sector. Section 6 concludes. The Appendix contains more details on the model, various data sources, and empirical methodology.

## 2 Framework

We organize our empirical analysis around a simple reference framework aimed at analyzing the effects of an unanticipated aggregate inflationary shock across a distribution of heterogeneous households. The impact of the shock is unequal across the distribution because households: (i) consume different bundles, and the shock changes relative prices; (ii) have different composition of their balance sheet, including the share of nominal assets and liabilities; (iii) earn different sources of nominal income (e.g., labor, capital, government transfers) which adjust differently to the shock; (iv) are differentially affected by the fiscal policy response to the shock.

In this section, we describe the model environment, the household problem, define our measure of welfare, and present our analytical welfare expressions that will guide the empirical analysis. All detailed derivations are in Appendix A.

## 2.1 Preliminaries

Time, uncertainty, and demographics. Time is discrete and indexed by t. The economy is populated by overlapping-generations of households who live for two periods. There is no aggregate uncertainty. At date t = 0, the economy rests in a steady state with inflation normalized to zero (constant price level).

**Shock.** The inflationary shock is an aggregate disturbance that induces a *permanent jump* in the aggregate price level at t = 0. We label the first period of the shock between t = 0 and t = 1 (or period 0), the short run. We also allow for relative prices to change in the short run. At t = 1, the shock has subsumed: the price level is constant again forever after, and relative prices have returned to their pre-steady-state ratios. We label period 1, between t = 1 and t = 2, the long run.<sup>7</sup>

### 2.2 Household problem

**Preferences.** We index individual households by *i* to model their heterogeneity in a general form. Household *i* derives utility  $u_i(c_{it})$  from a consumption aggregator  $c_{it}$  and discounts the future at factor  $\beta_i$ . For all individuals *i*, the function  $u_i$  satisfies standard properties.

**Price Indexes.** Let  $P_{it}$  be the individual-level price index faced by household *i*, i.e., the deflator for basket  $c_{it}$ , which satisfies the relation

$$c_{it}P_{it} = \sum_{j=1}^{J} c_{i,jt} \mathcal{P}_{jt},\tag{1}$$

where  $j = 1, \ldots, J$  denotes a specific consumption category (e.g., food, housing services, energy, clothing, entertainment, etc.) and  $\mathcal{P}_{jt}$  its price. Let  $\bar{P}_t$  be the average price index of the economy, i.e., the official consumption expenditure deflator, defined as in (1) with quantities of each j goods ( $\bar{c}_{jt}$ ) evaluated at the nationwide average. We also explicitly take into account that goods prices  $\mathcal{P}_{jt}$  paid by consumers are inclusive of good-specific taxes and subsidies (e.g., sales and excise taxes which raise effective prices, or subsidies and price control measures which lower it). Let

$$\mathcal{P}_{jt} = \mathcal{P}_{jt}^* \left( 1 + \tau_{jt} \right), \tag{2}$$

where  $\mathcal{P}_{jt}^*$  is the pre-tax or raw price, and  $\tau_{jt}$  is a wedge capturing good-specific taxes (if positive) or subsidies (if negative).<sup>8</sup> Consistently with definitions of after-tax price indexes above, we can also define pre-tax individual and aggregate price indexes, respectively  $P_{it}^*$  and  $\bar{P}_t^*$ .

Let  $d \log X_t$  denote the log-change in variable X from its pre-shock steady state value to its value at date t + 1 (i.e., log deviation from steady state). Up to the first order, the changes in

<sup>&</sup>lt;sup>7</sup>The expressions "short run" and "long run" refer to the perspective of the cohorts who are hit by the shock. The young cohort lives through the long-run adjustment, while the old cohort does not.

<sup>&</sup>lt;sup>8</sup>Changes in the parameter  $\tau_{jt}$  can capture, for example, government interventions in the energy sector aimed at mitigating the hike in unit prices paid by consumers in the aftermath of the shock. As explained, this type of government actions were significant over this period in the countries we analyze. At the cost of heavier notation, it is straightforward to allow for nonlinearities in these taxes and subsidies.

actual and pre-tax household-specific price indexes realized at t = 0 after the shock are

$$d \log P_{i0} = \sum_{j=1}^{J} x s h_{ij,0} \cdot d \log \mathcal{P}_{j0}, d \log P_{i0}^{*} = \sum_{j=1}^{J} x s h_{ij,0} \cdot d \log \mathcal{P}_{j0}^{*},$$
(3)

where  $xsh_{ij,0} = \frac{c_{ij,0}\mathcal{P}_{j0}}{\sum_{j=1}^{J} c_{ij,0}\mathcal{P}_{j0}}$  is the nominal expenditure share on good j at the point of the expansion, i.e., in steady state at t = 0 before the inflation shock. Using (2) evaluated at t = 0 into (3), we obtain

$$d\log P_{i0} \simeq d\log P_{i0}^* + d\log \mathcal{T}_{i0},\tag{4}$$

where

$$d\log \mathcal{T}_{i0} = \sum_{j=1}^{J} xsh_{ij,0} \cdot d\tau_{j0}$$

measures the change in the post-tax individual price index caused by the good-specific government interventions. Similarly, if we let  $\overline{xsh}_{j0}$  denote the *aggregate* share spent on good j in the period before the shock hits, we can define the changes in the post-tax and pre-tax aggregate price indexes as:

$$d\log \bar{P}_0 = \sum_{j=1}^J \overline{xsh}_{j0} \cdot d\log \mathcal{P}_{j0},$$
  
$$d\log \bar{P}_0^* = \sum_{j=1}^J \overline{xsh}_{j0} \cdot d\log \mathcal{P}_{j0}^*.$$
 (5)

These definitions allow us to decompose the impact of the shock on individual-level prices  $P_{it}$  in two ways. First, we can separate the average effect from individual deviations from the average in order to highlight the heterogeneous consequences of the shock (e.g.,  $d \log P_{it} - d \log \bar{P}_t$ ). Second, we can separate pre-tax from post-tax prices in order to identify the role of adhoc government interventions (e.g.,  $d \log P_{it} - d \log P_{it}^*$ ). Appendix  $\tilde{A}$  derives these expressions.

**Budget constraint.** Households earn nominal labor income  $W_{it}$  and pay nominal net tax liability (nominal taxes net of transfers)  $T_{it}$  to the government.<sup>9</sup> It is useful to split net household transfers  $T_{it}$  between two components,  $T_{it}^{AUT}$  and  $T_{it}^{HOC}$ . The first component represents

<sup>&</sup>lt;sup>9</sup>The dependence of labor income on i can be interpreted as households belonging to different labor markets or supplying different efficiency units to the same labor market. The dependence of net taxes on i encompasses progressive taxes on income, consumption, wealth, separate taxation of different forms of income, age- and location-specific taxes and transfers (e.g., pensions), etc.

the "automatic stabilizers" already in place at the time of the shock. The second one represents the ad-hoc measures newly put in place only at t = 0 by the government to cushion households from the shock.

Households can hold real and nominal assets. Real assets (e.g., stocks and housing) are denoted as  $a_{i,kt}$ , k = 1, ..., K. Real assets trade at price  $Q_{kt}$  and pay a nominal dividend  $D_{kt}$ .<sup>10</sup> Households can hold both one-period (short-term) nominal bonds  $B_{i,St}$  with price  $Q_{St}$ and long-term nominal bonds (which also capture mortgage debt when they are held in negative amounts). To model long-term bonds we follow the conventional approach in the sovereign debt literature (e.g., Arellano and Ramanarayanan, 2012) and assume that they are a perpetuity contract with nominal coupon payments that decay geometrically at rate  $\delta < 1$ . Thus a longterm nominal bond issued in period t entails a promise to pay  $\delta^{s-1}$  units of currency (i.e., euros) in period t + s, for all  $s \ge 1$ .  $B_{i,Lt}$  represents the nominal face value of the long-term bond portfolio held by household i, and  $Q_{Lt}$  the price of new bond issuances at t.<sup>11</sup>

Combining these components, we can write the household budget constraint in period t as:

$$c_{it}P_{it} = W_{it} - T_{it} + B_{i,St} + B_{i,Lt} + \sum_{k=1}^{K} (Q_{kt} + D_{kt}) a_{i,kt}$$

$$- Q_{St}B_{i,St+1} - Q_{Lt} (B_{i,Lt+1} - \delta B_{i,Lt}) - \sum_{k=1}^{K} Q_{kt}a_{i,kt+1}.$$
(6)

Finally, we assume that households only face natural debt limits which do not bind.<sup>12</sup>

Household maximization. A household born at t = 0 maximizes lifetime utility

$$V_i = u_i(c_{i0}) + \beta_i u_i(c_{i1})$$

subject to the budget constraints (6) at t = 0, 1. The choice variables at t = 0, 1 are the J consumption goods  $\{c_{i,jt}\}_{j=1}^{J}$ , and holdings of real and nominal assets  $\{a_{i,kt+1}\}_{k=1}^{K}, B_{i,St+1}$  and

<sup>&</sup>lt;sup>10</sup>The dividend for housing is the rental rate.

<sup>&</sup>lt;sup>11</sup>As we show in Appendix  $\tilde{A}$ , for long-term bonds evolve as  $B_{i,Lt+1} = \delta B_{i,Lt} + \ell_{it}$ , where  $\ell_{it}$  are new bond purchases (sales) if positive (if negative). When  $B_{i,Lt}$  is negative (and captures, e.g., mortgage debt),  $\ell_{it}$  denotes new borrowing if negative and debt repayments if positive. Similarly, the term  $\delta B_{i,Lt}$  denotes the residual bond holdings after all coupon payments at t if positive, and the residual outstanding debt after the scheduled proportional repayments of size  $(1 - \delta) B_{i,Lt}$  if negative. It is easy to generalize the model so that each individual i holds portfolios of different durations  $\delta_i$ . While the notation would be heavier, nothing of substance would change in the formulas because the model already allows for different holdings  $B_{i,Lt}$  of long-term bonds.

<sup>&</sup>lt;sup>12</sup>In this two-period model without uncertainty, the natural credit constraints specify that holdings of all assets must be non-negative at the end of the second period of life. For the theoretical analysis, incorporating the effect of the shock on credit constraints is straightforward. The challenge is its empirical measurement, thus we abstract from it.

 $B_{i,Lt+1}$ . At every t, the household takes as given good prices  $\{\mathcal{P}_{jt}\}_{j=1}^{J}$ , wages  $W_{it}$ , net taxes  $T_{it}$ , dividend policies  $\{D_{kt}\}_{k=1}^{K}$ , and asset prices  $\{Q_{kt}\}_{k=1}^{K}$ ,  $Q_{St}$  and  $Q_{Lt}$ . Appendix  $\tilde{A}$  lays out the sequential formulation of the household problem in the form of a Lagrangean.

## 2.3 Nature of the shock

We are interested in the impact on households' welfare of an exogenous shock, denoted as  $dz_0$ , which occurs at time t = 0 and causes an increase in the price level equal to  $d \log \bar{P}_0$  (recall that before the shock inflation is normalized to zero). We now state formally our four assumptions on the nature of the shock.

Assumption 1: The shock is unanticipated. The burst of inflation is a surprise, and thus not already incorporated in prices and nominal variables at time t = 0. We leave all changes in nominal variables in period 0 unrestricted to capture the different degrees of frictions and partial adjustment that occurs in the short run in goods, labor, housing, and asset markets. We also allow the shock to affect relative prices in the short run. As a result, the individual inflation rates  $d \log P_{i0}$  can differ from the aggregate one  $d \log \overline{P_0}$ .

Assumption 2: The inflation shock is temporary. After the initial unexpected jump in the price level  $d \log \bar{P}_0$ , in the long run, i.e., from t = 1 onward, the aggregate price index remains constant at its new, higher level:

$$\frac{d\log\bar{P}_1}{dz_0} = \frac{d\log\bar{P}_0}{dz_0},\tag{7}$$

and thus inflation returns to its steady-state value (normalized to zero).

Assumption 3: The shock is neutral in the long run in the aggregate and across the distribution. In the long run, none of the real variables are affected by the shock. Wages, net taxes, dividends, and prices of real asset (e.g., stocks and housing) adjust one-to-one with the new aggregate price level:

$$\frac{d\log W_{i1}}{dz_0} = \frac{d\log T_{i1}}{dz_0} = \frac{d\log D_{k1}}{dz_0} = \frac{d\log Q_{k1}}{dz_0} = \frac{d\log Q_{k1}}{dz_0}.$$
(8)

In addition, we assume that this long-run realignment occurs also with respect to individual price levels, or

$$\frac{d\log P_{i1}}{dz_0} = \frac{d\log \bar{P}_1}{dz_0}.$$
(9)

This assumption requires relative prices to return to their initial pre-shock ratios, i.e., all goodspecific prices increase by the same amount in the long run. As a result, in the long run, individual inflation equals aggregate inflation.

Finally, because expected inflation returns to its steady-state level, from t = 1 onward nominal bond prices return to their initial value,

$$\frac{d\log Q_{L1}}{dz_0} = \frac{d\log Q_{S1}}{dz_0} = 0.$$
 (10)

We schematically depict the inflation shock in Figure B.2.

Assumption 4: The adjustment in the government budget constraint either occurs through the price level, or through higher real surpluses at t > 1. The shock affects the government budget constraint by changing both tax revenues and spending in the period of the shock. Tax revenues can, for example, rise through the bracket creep (or fiscal drag) effect of inflation. Spending can rise because government purchases are more expensive, because some benefits are indexed to inflation, or because the government implements ad-hoc transfer or price subsidy programs to contain the cost of inflation for households.<sup>13</sup> In addition, interest payments on debt can change if the monetary authority moves nominal rates.

Because the intertemporal government budget constraint needs to hold after the shock, an accommodation is needed. Assumption 4 states that we allow this accommodation to occur in two ways. First, through inflation itself, which appropriately modifies the value of real debt to equate the present value of all future real surpluses. This type of adjustment takes place under "active fiscal policy", and is often labeled as fiscal theory of the price level (Cochrane, 2023). Second, under "passive fiscal policy", the adjustment will take place through an appropriate change in future real surpluses at t > 1. We return to the impact of the shock on the government budget constraint in Section 5.

## 2.4 Welfare analysis

Welfare metric. Following Fagereng et al. (2022) and Del Canto et al. (2023), we focus on the notion of 'money-metric welfare'  $W_i$ , i.e., welfare gains and losses in unit of account (euros), which we formally define in Appendix A.

 $<sup>^{13}</sup>$ Altig et al. (2024) analyze in depth how inflation, even if anticipated and with full market adjustments, affects households through its interaction with the fiscal system.

Welfare decomposition. To clarify the sources of the various effects of the inflation shock, it is useful to split this welfare change into four additive components: (1) a short-run pregovernment direct component  $dW_i^{DIR}$  which abstracts from all ad-hoc fiscal policies and from changes in nominal income and asset prices caused by the shock, (2) a short-run unconventional fiscal policy component  $dW_i^{UFP}$  that incorporates all the ad-hoc government responses to the inflationary shock, (3) a short-run indirect equilibrium component  $dW_i^{IND}$  which captures shortrun changes in nominal income and asset prices, and (4) a long-run component  $dW_i^{LR}$  which captures the long-run realignment of relative good prices to the new price level. Overall,

$$d\mathcal{W}_i = d\mathcal{W}_i^{DIR} + d\mathcal{W}_i^{UFP} + d\mathcal{W}_i^{IND} + d\mathcal{W}_i^{LR}$$

In our empirical implementation, we will compute each of these components step by step in successive stages. In what follows, we illustrate these components. All details of the derivations are contained in Appendix A.

#### 2.4.1 Direct component

This component takes into account only the direct increase in cost of living for an individual on its total resources, abstracting from the ad-hoc government response to the shock  $(\tau_{jt}, T_{it}^{HOC})$  and from all equilibrium effects on disposable income  $(W_{it}, T_{it}, D_{kt})$  and prices  $(Q_{St}, Q_{Lt}, Q_{kt})$ . We obtain:

$$d\mathcal{W}_{i}^{DIR} = \left[\underbrace{-\frac{d\log\bar{P}_{0}^{*}}{dz_{0}}}_{\text{average }\pi} - \underbrace{\left(\frac{d\log P_{i0}^{*}}{dz_{0}} - \frac{d\log\bar{P}_{0}^{*}}{dz_{0}}\right)}_{\pi \text{ difference } (C)}\right] \times$$

$$\left[\underbrace{W_{i0} - T_{i0}}_{\text{net income } (Y)} + \underbrace{B_{i,S0} + (1 + Q_{L0}\delta) B_{i,L0}}_{\text{net nominal position } (NNP)} + \underbrace{\sum_{k=1}^{K} D_{k0}a_{i,k0} + \sum_{k=1}^{K} Q_{k0} \left(a_{i,0k} - a_{i,1k}\right)}_{\text{dividends + capital gains } (K)}\right].$$

$$(11)$$

The term on the right-hand side of  $dW_i^{DIR}$  in the first line separates the role of aggregate-level inflation ('average  $\pi$ ') vs individual-level inflation (' $\pi$  difference'), both measured before any ad-hoc government interventions (hence, the \* superscript). These expressions illustrate that the partial-equilibrium effect of the shock is given by the weighted average change in the price of each consumption good, with weights given by the initial nominal expenditure share on each good. In other words, substitution effects can be ignored to first order. For example, an increase in the price of energy will produce different effects on households depending on the share of energy in their initial consumption bundle. The term in square brackets in the second line of (11) collects all the nominal items of the budget constraint at time t = 0 that are affected by the inflation shock. The first item is household's nominal disposable labor income, i.e., labor income plus transfers net of taxes. It captures the loss in purchasing power caused by the erosion of after-tax nominal wages and net transfers. In our empirical implementation we will denote this component as Y. The second item collects "net nominal positions" in the household portfolio (Doepke and Schneider, 2006).<sup>14</sup> It includes bank deposits and bond holdings net of mortgage and other debt. In our empirical application net nominal positions will be denoted as NNP. The third and final item collects dividends and capital gains on real assets (including stocks and housing).<sup>15</sup> As explained by Fagereng et al. (2022), welfare is only affected by realized capital gains and losses. Prospective buyers will gain from the surprise fall in prices, while prospective sellers will lose. In our empirical application we will denote dividends and capital gains as (K).

It is useful to note that nominal bonds are treated differently from stocks and housing in equation (11). Welfare is affected by a devaluation of the nominal bond portfolio (or revaluation for borrowers) held by the household, irrespective of the household's plans to trade such bonds. Intuitively, all future coupons on outstanding long-term nominal bonds will be devalued by the permanent increase in the price level. By contrast, future nominal dividends on stocks (and rents on housing) will realign to the higher price level over the long term because they reflect the value of real yields. Thus, the capital gain or loss on real assets occurs only if the asset is traded at time t = 0.

#### 2.4.2 Unconventional fiscal policy component

Next, we collect the changes in ad-hoc government interventions specifically implemented in response to the inflation shock. We separate two types of interventions. First, subsidies to particular goods and services (e.g., subsidies and price controls in energy markets) which amount to reductions in  $\tau_{i0}$  for some j which offset the rise in raw prices. Second, other ad-hoc transfers

<sup>&</sup>lt;sup>14</sup>In Appendix A, we show that  $\delta Q_{Lt}B_{Lt}$  is the value of outstanding long-term bonds. Thus, the value of net nominal positions  $B_{Lt} + \delta Q_{Lt}B_{lt}$  includes interest payments for that period.

<sup>&</sup>lt;sup>15</sup>Landlords' rental income from housing properties is included in this term.

(or tax breaks) paid directly to households. In sum,

$$d\mathcal{W}_{i}^{UFP} = \underbrace{\left(\frac{d\log P_{i0}^{*}}{dz_{0}} - \frac{d\log P_{i0}}{dz_{0}}\right)}_{\pi \text{ difference}} \times (12)$$

$$= \begin{bmatrix} W_{i0} - T_{i0} + B_{i,S0} + (1 + Q_{L0}\delta) B_{i,L0} + \sum_{k=1}^{K} D_{k0}a_{i,k0} + \sum_{k=1}^{K} Q_{k0} (a_{i,0k} - a_{i,1k}) \end{bmatrix}$$

$$- \frac{dT_{i0}^{HOC}}{dz_{0}}.$$

The first term in the round brackets captures changes in  $\tau_{j0}$  which affect the gap between raw prices and final prices faced by consumers since, from (4),  $d \log P_{i0} - d \log P_{i0}^* = d \log T_{i0}$ . Note that this effect is heterogeneous across the distribution because it depends on the individual expenditure share of the goods targeted by the fiscal intervention. The second term in the second line captures changes in ad-hoc direct taxes and transfers to households.<sup>16</sup> Note that this component captures the effect of these fiscal interventions on prices of goods and services consumed by households. Its impact, through equilibrium forces, on wages and asset prices is captured by the indirect component, which we analyze next.

#### 2.4.3 Indirect component

The third component includes all price changes induced by the inflation shock – that is, the short-run shifts in nominal wages, taxes net of transfers, and asset prices:

$$d\mathcal{W}_{i}^{IND} = \underbrace{\frac{d\log W_{0}}{dz_{0}}W_{0}}_{\Delta \text{ wages}} - \underbrace{\frac{d\log T_{i0}^{AUT}}{dz_{0}}T_{i0}^{AUT}}_{\Delta \text{ net taxes}} - \underbrace{\frac{d\log Q_{S0}}{dz_{0}}Q_{S0}B_{S1} - \frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} + \underbrace{\sum_{k=1}^{K} \frac{d\log Q_{k0}}{dz_{0}}Q_{k0}\left(a_{i,k0} - a_{i,k1}\right)}_{\Delta \text{ price of real assets}} + \underbrace{\sum_{k=1}^{K} \frac{d\log Q_{k0}}{dz_{0}}Q_{k0}\left(a_{i,k0} - a_{i,k1}\right)}_{\Delta \text{ price of real assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of real assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L0}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L1}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L1}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L1}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d\log Q_{L0}}{dz_{0}}Q_{L0}\left(B_{i,L1} - \delta B_{i,L1}\right)}_{\Delta \text{ price of nominal assets}} - \underbrace{\frac{d$$

These effects can be expected to offset the impact of the inflation shock measured in the first stage. For example, lagged nominal indexation schemes and contractual renegotiations between workers and firms would lead to an increase in nominal wages which would contain households' loss of purchasing power. Inflation-indexed transfers and pensions would raise

<sup>&</sup>lt;sup>16</sup>We write this component as the change in level, rather than as the log deviation times the initial level to allow for the fact that these ad-hoc transfers could be equal to zero before the shock. Since  $T^{HOC}$  is taxes net of transfers, a negative change captures the empirically relevant case of a rise in transfers to households.

disposable income, but bracket creep effects of inflation would increase tax liabilities. Similar offsetting outcomes would be produced through an increase in the equilibrium price of real assets which partially realigns with fundamentals.

#### 2.4.4 Long-run adjustment

The fourth welfare component, which we denote long-run adjustment component is obtained under *Assumption 3*, namely that in the long run (i) all nominal variables (wages, taxes, dividends, and real asset prices) fully adjust to the change in the average price index, and (ii) relative prices return to their initial level, implying that long-run individual inflation equals aggregate inflation. This long-term adjustment component equals

$$d\mathcal{W}_{i}^{LR} = Q_{S0} \left( \frac{d\log P_{i0}}{dz_0} - \frac{d\log \bar{P}_1}{dz_0} \right) \underbrace{\left[ B_{i,S1} + (1 + Q_{L1}\delta) B_{i,L1} \right]}_{\text{net nominal position at } t=1}.$$
 (14)

Note that this component is discounted because it occurs at t = 1, while our money-metric welfare change is computed from the perspective of t = 0. In general, the welfare change in the long run is non-zero. This component is zero only if the shock at t = 0 is neutral across different goods. In this case,  $d \log P_{i0} = d \log \bar{P}_0 = d \log \bar{P}_1$ . If, instead, individual *i* was subject to higher inflation than the mean in period t = 0, they will see a compensating welfare gain at t = 1 when relative prices get realigned.

Finally, note that in virtue of Assumption 4, the long-run adjustment in the government budget constraint adds no additional terms to our welfare formulas. If this accommodation occurs via higher inflation, its impact is already incorporated into the change in the long-run price level  $d \log \bar{P}_1$ . If the adjustment is pushed far into the future through a change in surpluses at t > 1, it does not affect households alive at the time of the shock.

#### 2.4.5 Old cohort

In Appendix A we show that a similar decomposition can be obtained for the old cohort who only lives through the short run (t = 0) after the shock hits. There are two main differences with respect to the welfare change of the young: (i) the long-run component is zero, because the old cohort does not live through period 1; (ii) the devaluation effect in the partial equilibrium component applies to all real assets as well, beyond the nominal ones, because being period 0 the last period of life, all assets are sold.<sup>17</sup>

<sup>&</sup>lt;sup>17</sup>In reality, older wealthy individuals do not liquidate all their assets in their last phase of life, but leave some bequest. In the empirical analysis, we will make an adjustment to account for this observation.

## **3** Empirical implementation

We use several micro datasets to document heterogeneity in the key components of the household budget constraint: consumption, income, net taxes, assets and liabilities. We sort households into fifteen groups: three age classes (less that 45 years, 45–64, and older than 64) and five consumption quintiles within each age class. We use consumption expenditures as a proxy for permanent income which we prefer to current income because it is less affected by transitory shocks.<sup>18</sup> In addition, we use aggregate time series to identify the effects of inflation surprises on asset prices. We now turn to describing these data sources and how we map them to the different elements of our framework. We present herein a broad overview, and refer the reader to Appendices D, E and F for further details on the measurement of each variable.

## 3.1 Measuring the direct impact of inflation

This section describes the empirical measurement of our direct component in equation (11). We note that the calculation of individual-level price indexes also allows to assess the long-run component (14).

#### 3.1.1 Household-specific inflation rates

We define the size of the inflation surprise for a given household as the difference between the inflation rate for the consumption basket of that specific household and inflation expectations. We calculate the inflation rate  $\pi_{ic}$  for household *i* in country *c* by weighing good-specific inflation  $\pi_{jc}$  with the individual *i* expenditure shares  $xsh_{jic}$  on goods  $j = 1, \ldots, J$ :

$$\pi_{ic} = \sum_{j=1}^{J} xsh_{jic} \ \pi_{jc}$$

We obtain the weights  $xsh_{jic}$  from the latest wave of the Household Budget Survey (HBS) carried out in 2015. We update these weights taking into account the evolution of prices from 2015 to 2020 under the assumption that relative quantities purchased remained fixed, as detailed in Appendix D.1.<sup>19</sup> The corresponding good-specific price changes  $\pi_{jc}$  come from the

<sup>&</sup>lt;sup>18</sup>We sort households by spending on nondurables and services —not total consumption— to avoid overrepresenting at the top of the distribution households who have made a large durable purchase just before the survey interview.

<sup>&</sup>lt;sup>19</sup>In Appendix D.2, we use the 2005 and the 2015 HBS surveys to document a relatively stable composition of consumption baskets by income quintiles over time. The composition of aggregate expenditures has also been relatively stable according to National Accounts from 2015 to 2019. Moreover, using real-time data from credit card spending in Germany, Grigoli and Pugacheva (2022) showed that consumption baskets were returning to

micro data underlying the Harmonized Index of Consumer Prices (HICP). We use the average price changes within the period to devalue flows, and cumulated price changes in the period to devalue stocks.<sup>20</sup>

We focus on 20 consumption categories (indexed by j in the expressions above), which are a refinement of the 12 top-level categories (divisions) of the Classification of Individual Consumption According to Purpose (COICOP), the international reference classification of household expenditure.<sup>21</sup>

We measure inflation expectations in each country at the start of 2021 using data from Consensus Economics.

#### 3.1.2 Components of the household budget constraint

We use the 2017 wave of the Eurosystem Household Finance and Consumption Survey (HFCS) to estimate each component of the household budget constraint.<sup>22</sup> Except for Italy, after-tax income is not directly reported in the HFCS. We therefore estimate disposable income using data on effective marginal tax rates from the OECD as in Slacalek et al. (2020). We measure net nominal positions in the HFCS as in Slacalek et al. (2020), following the definition of Doepke and Schneider (2006) and Adam and Zhu (2016).<sup>23</sup> For real assets, which include housing and stocks, we take into account both income flows accruing to households via holding of the assets, and realized capital gains. Housing income flow corresponds to rental income reported in the HFCS. We calculate stock market dividends for individual i in the survey as:

$$SW_i \times \frac{\text{dividend}}{\text{stock price}},$$

their pre-pandemic composition as Covid-19 restrictions abated. All this combined suggests that the 2015 HBS is a reasonable benchmark to represent consumer preferences at the time of the shock.

<sup>&</sup>lt;sup>20</sup>Specifically, we deflate flows in each year t = 2021, 2022, 2023 by the cumulative YoY change in the price index up to the beginning of that year plus the average inflation over that year. We deflate stocks the cumulative YoY price changes from beginning of 2021 to end of 2023. Disposable income, rents, interests, dividends and capital gains are flows, while the net nominal position is a stock.

<sup>&</sup>lt;sup>21</sup>We split some of the top-level categories into their sub-categories (groups and classes) in order to identify more precisely the role of energy and to exclude imputed rents from our measure of consumption.

In line with the measurement of inflation in the HICP (which is different from the U.S. CPI, for example), we do not include imputed rent. Table C.1 contains the full list of these categories.

 $<sup>^{22}</sup>$ See Household Finance and Consumption Network (2020) for a description of the survey. We use the 2017 wave of the HFCS as it is the last one available preceding the inflation shock.

 $<sup>^{23}</sup>$ Here we measure the *direct* net nominal position of households, i.e., we abstract from indirect nominal positions arising from ownership of shares in financial intermediaries and equity claims. This is consistent with the way we estimate indirect effects in Section 3.3. In our sectoral analysis of Section 5 we assign indirect holdings of nominal balances through firm shares to households.

where  $SW_i$  denotes holdings of stock market wealth (in EUR) as provided by the HFCS, and the dividend–stock price ratios is taken from the work of Jorda et al. (2019) in Macrohistory Database, which in the four countries under analysis amount to roughly 3%.<sup>24</sup>

For realized capital gains, we need to estimate households medium-term investment plans prior to the shock. We first construct the life-cycle profile of stock market wealth and housing wealth by consumption quintile from the HFCS. We then assume that households in each age/income bracket plan to attain the same (housing and stock market) wealth as the immediately older age bracket in the same consumption quintile. As a result, young and middle-aged households will tend to be prospective buyers. We assume all wealth is passed on as bequest, hence older households keep their portfolio shares unchanged.

#### **3.2** Measuring government interventions

In response to the sudden rise in inflation, governments enacted a series of interventions aimed at shielding the most vulnerable households. We collect these measures from the Bruegel dataset on national fiscal policy responses to the energy crisis (Sgaravatti, Tagliapietra, and Zachmann, 2021), and we divide them in two broad groups. First, we incorporate all forms of government intervention that directly reduced energy prices through market regulation. Second, we incorporate all direct compensations to households. These components allow us to compute the term in equation (12) in the welfare decomposition.

#### 3.2.1 Fiscal measures that reduced energy prices

The governments of all four countries introduced measures that directly affected the price of goods, particularly those related to energy. These interventions include, for example, subsidies to fuel prices and regulations in electricity markets. Because these policies impact retail prices, their effect is already incorporated in the evolution of the official HICP consumer price index for each of the countries. Thus, to study their impact on households we must compute counterfactual price indices in absence of interventions. For each country, we calculate counterfactual price indices separately for gas, for transportation fuels (which include petrol and diesel), and for electricity.

We obtain counterfactual gas prices absent government intervention from Dao et al. (2023), and assume that they apply equally to all four countries. For transportation fuels, most subsidies were discounts set as a fixed amount of cents per liter of fuel and were limited in time.

<sup>&</sup>lt;sup>24</sup>To avoid double counting, we adjust our disposable income measure by deducting the actual rental income (as reported in the HFCS) and dividends from stocks (calculated as above). The HFCS does not distinctly report actual dividends; instead, they are bundled under the broader category "income from financial investments".

The magnitudes and timing vary across countries. We use the information in Sgaravatti et al. (2021) to identify these measures and rely on their statutory start and end dates to quantify the months that they applied to. We assume that these subsidies were fully passed on to households. France and Spain also introduced measures in wholesale electricity markets with the intention of moderating retail prices. These policies took the form of subsidies to producers or specific regulations that affected the determination of official electricity prices. For the case of France, we rely on Dao et al. (2023), who provide a series for counterfactual electricity prices without fiscal support. For Spain, this intervention took the form of decoupling electricity prices from world gas prices. We use data on counterfactual wholesale electricity prices based on information from OMIE, the Spanish electricity operator (see EPData, 2023, for details). These data are available at the daily level. Appendix E describes these different sources of data and our computations of counterfactual prices in more detail.

#### 3.2.2 Government transfers

We also incorporate all forms of income support from the government that sought to help low-income households coping with the rising cost of energy bills. For all cases, we compute the statutory value of government transfers and attribute it accordingly to each country-ageconsumption group. See Appendix F for a summary.

## 3.3 Measuring the change in wages, pensions and asset prices

We now briefly describe the measurement of the components of equation (13), and refer to Appendix D for further details.

#### 3.3.1 Wages and pensions

For wages and pensions we adopt an event-study approach, tracking down how labour markets reacted to the surge of inflation in 2021–23. We use data on negotiated wages to capture how the dynamics of wage arrangements and national wage agreements have evolved over the two years.<sup>25</sup> On average, wages grew by around 2–3% in Germany, Spain and Italy, and by over 4% in France.<sup>26</sup> For countries where it exists (all four, except Italy), we also take minimum wages into account. We assume that the wage of all working age individuals in the bottom

<sup>&</sup>lt;sup>25</sup>These data are compiled by national statistical agencies. They refer to collectively agreed wages for most euro area countries. The national data is not harmonised and the coverage of collectively agreed wages varies across countries – see also European Central Bank (2002).

<sup>&</sup>lt;sup>26</sup>Our data cover wages also at the sectoral level, but incorporating this source of heterogeneity results in only small differences across households because the broad sectoral distribution of workers is not too dissimilar across age and income groups.

income decile grows at the same rate as the official minimum wage. Data on minimum wages are obtained from national official sources. Finally, for the over-64 we rely on national data on pensions. In many euro area countries, pensions are at least partially indexed – see Checherita-Westphal (2022). As a result, in 2021–23 nominal pensions often increased more than wages. To identify the adjustment related to the inflation shock, we subtract expected inflation from the nominal growth rates of all these income sources.

#### 3.3.2 House prices

Absent high-frequency house price data across the four countries, we adopt a two-step approach to identify the effects of inflation surprises on house prices. In the first step, we use daily data on the stock prices of Real Estate Investment Trusts (REITs)  $R(Q_t)$  to estimate their reaction to the news about inflation on the days of releases of the German Harmonized Index of Consumer Prices (HICP) in 2021–2023:

$$R(Q_t) = \beta \,\Delta I L S_{1Y,t} + \gamma R(S_t) + \varepsilon_t. \tag{15}$$

The dependent variable  $R(Q_t)$  is the FTSE EPRA NAREIT Eurozone Residential Index of FTSE Russell.<sup>27</sup> The regressor  $\Delta ILS_{1Y,t}$  denotes the surprise component of the HICP announcement measured as the daily change in 1-year-ahead euro area Inflation-Linked Swaps obtained from Refinitiv.<sup>28</sup> We also control for euro area stock returns  $R(S_t)$  obtained from Bloomberg. The coefficient of interest is  $\beta$  which measures the sensitivity of REITs returns to the inflation surprise.

In the second step, we estimate the sensitivity of house prices returns  $R(H_t)$  to lagged REITs returns  $R(Q_{t-1})$  using a regression with quarterly data from 2006Q1–2022Q2:

$$R(H_t) - R_f = \alpha + \delta \big[ R(Q_{t-1}) - R_f \big] + \tilde{\gamma} \big[ R(S_t) - R_f \big] + \text{controls}_t + \varepsilon_t,$$

where  $R_f$  denotes the risk-free rate and the control variables are the broad effective exchange rate, the slope of the term structure (German 10-year yield minus German 3-month yield), the growth rate of industrial production, and the growth rate of the euro-area HICP (using a similar specification as in Pavlov and Wachter, 2011). We obtain quarterly house prices returns from OECD data, and we weigh each country according to their share in the REIT index.

We back out the estimate of the elasticity of house prices to inflation surprises as the product  $\beta \times \delta$ . Our estimated value  $\beta \times \delta = -2.042 \times 0.007 = -0.014$  means that an inflation surprise

<sup>&</sup>lt;sup>27</sup>Germany is by far the largest market for REITs in the euro area (see Appendix D.5.1 and Figure B.8).

<sup>&</sup>lt;sup>28</sup>The exact release dates are reported in Table C.2 in Appendix C.

of 10 percent implies a 0.14 percent drop in house prices. We multiply this elasticity by the size of the inflation surprise in each country, obtaining a small response of house prices. We report all results from these regressions in Table C.3 of Appendix C.

#### 3.3.3 Stock and bond prices

For stocks and bonds, high-frequency data on prices are available, so we follow a procedure similar to the first step above to obtain the changes in stock prices linked to inflation surprises on the days of the German HICP data release in 2021–23. Specifically, we regress daily data on the main stock market index in each country on daily changes in euro-area inflation expectations extracted from inflation-linked swaps on days of German inflation releases, controlling for global stock market returns, as in equation (15).

We follow an analogous strategy for bonds. We construct daily bond returns as a weighted average of euro-area government and corporate bonds, in proportion to quantities outstanding, and estimate their reaction to the German HICP data releases, controlling for EU stock market returns.<sup>29</sup> The data are obtained from Bloomberg.

The corresponding elasticities for stock and bond prices are negative, and larger than those for house prices: -0.410 and -0.726, respectively, reflecting a stronger reaction and larger volatility of financial asset prices, compared to house prices, as expected. These elasticities are broadly in line with existing empirical estimates, which typically document a negative response of asset prices to inflation surprises.<sup>30</sup> We report the results from these regressions in Table C.3 in Appendix C.

## 4 Results

This section describes our estimates of the transmission channels of inflation surprises to various components of the household budget constraint. Consistently with our framework, we present our findings in four sequential stages. We express money-metric welfare gain or loss as a share of three times annual household disposable income in 2019, i.e., we ask households what fraction of their income over a three year period –the duration of the shock– they would be willing to give up (in case of loss) or they would need to be compensated with (in case of gain) to avoid

<sup>&</sup>lt;sup>29</sup>While in the regression for stock returns we control for the global stock market returns, which are less correlated with country-level stock markets than EU stock returns, in the regression for bonds we control for the EU stock market.

<sup>&</sup>lt;sup>30</sup>Existing work mostly focuses on the response of bond prices, e.g., Gurkaynak et al. (2020). The estimates for stock prices are less frequent and for house prices rare. Overall, our results are in line with Schwert (1981) and Fang et al. (2022).

the surge in the price level.

## 4.1 Heterogeneity in inflation rates

The inflation spike in the euro area over 2021–2023 was heterogeneous across countries, age groups, and consumption quintiles (Figure 1). At the country level, the highest aggregate inflation rate occurred in Italy and Germany, where the price of the average consumption basket increased roughly by 15 to 20 percent cumulatively over these three years. The jump in the price level was much more muted in France and Spain, with an aggregate rise of just above 10 percent. Figure 1 also shows that the bulk of the inflation surge was driven by energy prices, especially in Italy, and food prices, especially in Spain. Housing rents, instead, remained stable.

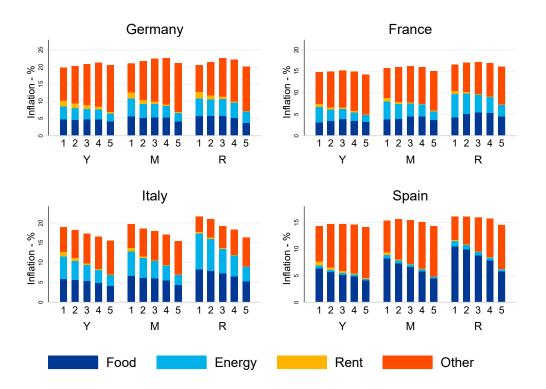


Figure 1: Decomposition of household-level inflation rates in pp by age classes and nondurable consumption quintiles within each age class, 2021–2023, cumulative 3-year rates in percent

Note: The figure shows the contribution of each consumption category to realized cumulative inflation rates in 2021–23. Food corresponds to "food at home" (COICOP 1), energy includes electricity and gas (4.5) and fuels (7.22), rent is actual rent (4.1), while other comprises all the rest of consumption categories. The groups Y, M and O denote ages of less that 45 years, 45–64 years and older than 64 years. Source: Household Budget Survey, 2015

Why would a common energy shock have such different impact across countries? First, countries which are more dependent on energy imports are more likely to have seen their

energy prices increase by more. In addition, how energy prices are passed on to consumers depends on market structure and contractual arrangements: while in some countries electricity contracts have variable pricing and the increase of electricity prices is immediately transmitted to consumers (e.g., Spain), in others long-term contracts renegotiated at an annual frequency prevail (e.g., Germany). Finally, as explained, governments have intervened in different ways in energy markets.

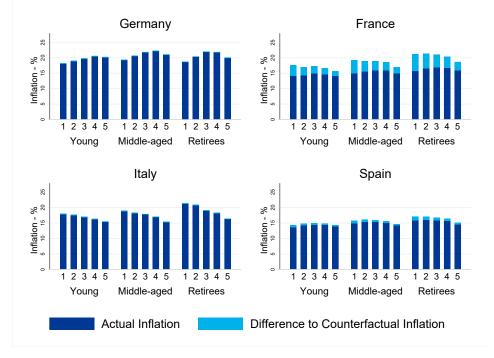


Figure 2: Actual and counterfactual household-level inflation rates by age classes and nondurable consumption quintiles within each age class, 2021–2023, cumulative 3-year rates in percent

Source: Household Budget Survey 2015.

Within countries, the inflation rate is generally slightly increasing with age. Within age groups, instead, the gradient with respect to consumption quintiles varies by country: it is negative in Italy and Spain, hump-shaped in Germany and France. To understand these differences in inflation rates across households, it is crucial to recognize that (i) older households spend relatively more on energy and food, but less on rents, whereas (ii) households in lower quintiles spend a higher share of their budgets on energy, food, as well as rents (see Figure B.5 in Appendix B). Italy and Spain are the countries for which the negative relation between the share spent on energy and food and income is the steepest. The negative rent share-income gradient is prevalent everywhere.

The configuration of spending shares across age meant that the shock had a stronger impact on older households. The decreasing pattern in inflation rates across consumption quintiles driven by energy and food prices, instead, is counterbalanced by the modest increases in rents. To illustrate this point more concretely, Figure B.6 reports inflation across age and consumption quintiles when rents are excluded from the consumption basket. The negative inflation-income gradient is now visible in every country. Comparing Figures 1 and B.6, the strongest effect appears for low-income households, who are mostly renters and, across countries, in Germany which has a large share of renters.<sup>31</sup>

As mentioned, various measures of unconventional fiscal policy were put in place to contain inflation. In some countries (e.g., Spain and France) this intervention was directed to regulate energy prices or energy markets, which reduced prices at the point of sale and thus implied a lower recorded inflation rate for energy. In other countries (e.g., Italy), interventions happened ex-post, through bonuses or transfers to households, and thus did not mitigate the reported inflation rate.

To account for these government interventions that affected price levels, we compute counterfactual increases in energy prices as described in Section 3.2.1. Figure 2 shows that because the interventions were phased out by the end of 2023 and the counterfactual levels returned toward actual ones (see also Figures E.1–E.3), the inflation rate was not noticeably affected, except for France, where interventions reduced inflation by around 2 p.p. However, the interventions still supported households, especially those that spend a higher share on energy and fuels, i.e., those with low income and older households, as we discuss below.

## 4.2 First component: direct effect

Recall that the direct component measures the implications of the raw (i.e., before government interventions) inflationary shock for households, and also abstracts from any adjustment in wages and asset prices. The overall losses or gains originating from this direct component vary substantially across households (Figure 3). Although most households experience substantial costs (as a fraction of their triennial disposable income), there is considerable heterogeneity. First, losses are larger for German and Italian households, for whom aggregate inflation rates were higher. Second, we observe a clear age pattern in all countries, with the old losing more than the young. This pattern is particularly striking in Spain and France, where the young experience net gains (on average).

Figure 3 looks into which channels account for these composite effects. The key driver of the heterogeneity by age is the nominal net positions (NNP) channel: older households

<sup>&</sup>lt;sup>31</sup>In general, these patterns of heterogeneity are consistent with previous evidence from the U.S. in a low-inflation environment (Michael, 1979; Kaplan and Schulhofer-Wohl, 2017; Jaravel, 2021), but inequalities are more apparent here because of the high aggregate inflation rate.

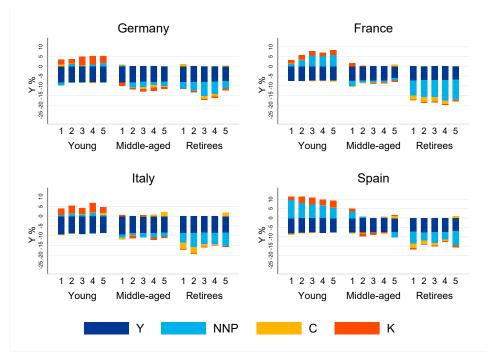


Figure 3: Decomposition of average direct effect into its components as percentage of triennial income by age class and nondurable consumption quintiles

Note: The figure reports a decomposition of the average direct effect into its components: Y denotes net income, NNP net nominal position, C consumption basket, K dividends and capital gains. Young , Middle-aged and Retirees are defined respectively as less that 45 years, 45–64 years and older than 64 years. Source: Household Finance and Consumption Survey 2017.

own on average more nominal assets, such as bank deposits or savings accounts, which lost real value due to the increased price level. In contrast, younger households are less likely to own large balances of nominal assets and much more likely to hold nominal debt, mostly in the form of mortgages. As a result, they benefited from the rise in inflation, which reduces the real value of the balances they need to pay. This effect is especially strong in Spain, a country with relatively high home-ownership rates, but much less so in Germany, where few households are homeowners with debt. The effects of dividends and capital gains (K) are also heterogeneous across ages, although less relevant than NNPs. They benefit particularly the young in Germany and Italy, many of whom are renters who plan on buying a house soon.<sup>32</sup> The net income component (Y), which is the largest contributor to welfare losses, is quite uniform across age and expenditure groups in absolute terms, and plays its biggest role for middle-aged households.<sup>33</sup> In comparison with these channels, the heterogeneity in consumption baskets

 $<sup>^{32}</sup>$ In the empirical implementation, we assume that retirees sell one tenth of their houses, which results in losses for them. This reflects the fact that the cohort spans about 30 years and around 3/30 of the people will pass away in the model's long run (which lasts three years). Correspondingly, young people only buy one tenth of their average housing share.

 $<sup>^{33}</sup>$ The Y component is not exactly equal across all households because it refers to disposable *labor* income,

across households (C) contributes less. It produces a small negative effect on households at the bottom of the consumption distribution and a small positive effect on households at the top of the distribution. This channel is sizable only for elderly in Italy (and to a lesser extent, Spain), as their deviation from the aggregate inflation rate in the economy is the largest (Figure 1).

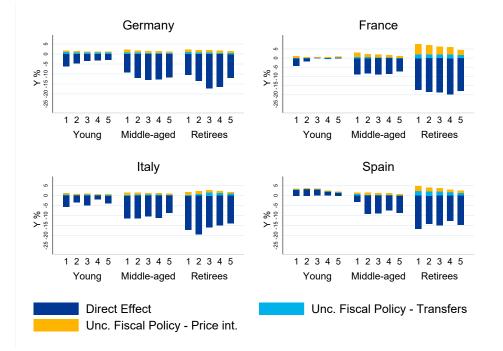


Figure 4: Average direct effect and unconventional fiscal policy effects, decomposed into price interventions and direct transfers. Results in terms of percentage of triennial disposable income for each age class and consumption quintiles

Source: Household Finance and Consumption Survey 2017.

#### 4.3 Second component: unconventional fiscal policy

In our second stage, we incorporate fiscal interventions intended to cushion the effect of the inflation shock on households' well being. Figure 4 shows their welfare impact, compared with those of the first stage, and dividing measures into two main groups: those that affected consumer prices directly (in yellow) and transfers to households (in light blue).

The effect of fiscal interventions was noticeable, reducing the welfare consequences implied by the first stage by one-fifth on average across countries and household types. Overall, the role of energy price caps was more relevant than that of transfers. This was the case especially in 2022, when price caps were active in all countries and supported the purchasing power of

whereas we normalized welfare changes by total disposable income, which also includes capital income.

incomes. In terms of the heterogeneity across age groups, retirees benefited the most from these measures. This is consistent with the relatively larger impact that the shock had on them, with their relatively high share of energy and food consumption, and with the fact that some countries introduced transfers and energy price reliefs which were specifically targeted to this category.

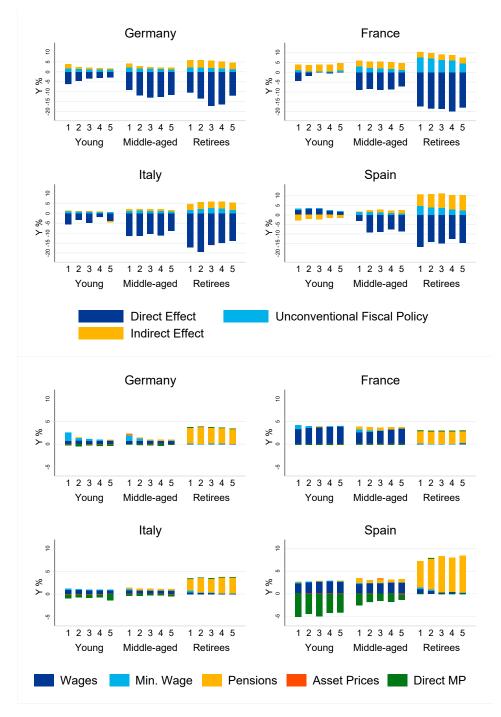
## 4.4 Third component: indirect effect

Our results so far have assumed that nominal asset prices, nominal wages, and pensions did not catch up with inflation in the aftermath of the shock. The third component incorporates the welfare effects of adjustments in these variables. The top panel of Figure 5 shows that the effects of the third stage are in general positive, but very heterogeneous across countries and age groups, and rarely large enough to compensate the negative effects arising from the direct effect, even in combination with the fiscal measures.

Decomposing this indirect channel (bottom panel of Figure 5) allows us to see the sources of this heterogeneity. Although nominal wages increased during this period, in general these increases were very modest and only generate a welfare gain of about 1–2% of disposable income, much smaller than the loss derived from the direct effect on nominal wages, which is around 10% of disposable income. The main exceptions to this pattern were French workers, for whom wages increased quicker as as a result of adjustments in sectoral agreements, and German workers in the lowest quintile of the distribution, who benefited from a large rise in minimum wages in October 2022. Compared with wages, pensions grew much more in all four countries, mostly because they are indexed in different forms to past inflation. As a result, retirees gained substantially from the indirect component, particularly in Spain, where pensions increased the most (8.5% for most pensioners in 2023).

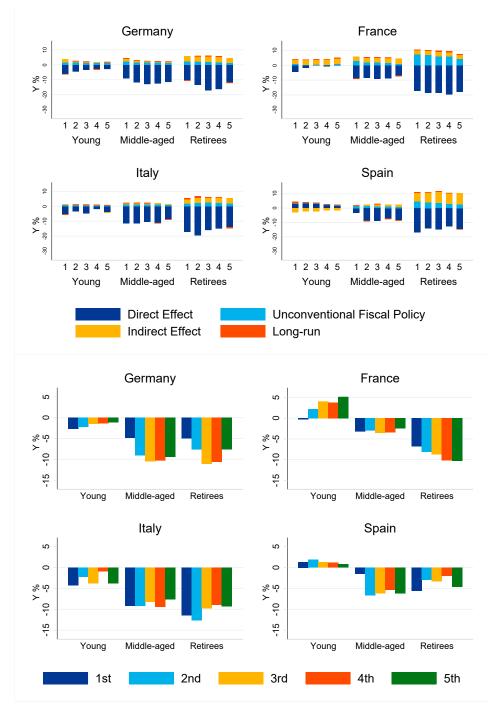
Households were also affected by the gradual rise in nominal interest rates initiated by the ECB in July 2022. In Spain, where many young households hold an adjustable-rate mortgage, the pass-through of rate hikes to mortgage rates implied a substantial increase in interest payments, which partially wiped out some of their gains through the loss in real value of their negative NNPs. The effect was much smaller in the other countries, which feature larger shares of fixed-rate mortgages, and for savers, since the pass-through rate of policy rates to deposit rates was very limited.

Finally, the size of the asset price channel, which combines the shift in house, long-term bond, stock prices, is very small because short-run housing price elasticities to inflation surprises are estimated to be small and because bonds and stock holdings are low, except at the very top of the consumption distribution.



**Figure 5:** Top panel: Average direct effect, unconventional fiscal policy and indirect effect as a percentage of triennial disposable income for each age class and nondurable consumption quintiles. Bottom panel: Decomposition of the average indirect effect into its components.

Source: Household Finance and Consumption Survey 2017.



**Figure 6:** Top panel: Effect from the four components as a percentage of triennial disposable income for each age class and nondurable consumption quintile. Bottom panel: average total effect obtained from aggregating all four components.

Source: Household Finance and Consumption Survey 2017.

## 4.5 Fourth component: long-run adjustment

In our fourth and final stage, we compute the welfare change associated with the return of relative prices to their pre-shock values in the long run. As Figure B.7 shows, these effects

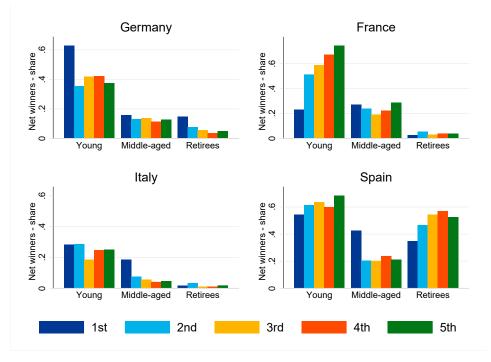
are non-negligible, albeit lower in magnitude than our direct, fiscal and indirect effects. In general, they are smaller than one percent of disposable income because post-fiscal policy inflation differentials over the income distribution were relatively small in most countries. The only exception are Italian retirees at the middle and the bottom of the income distribution. These households had positive net nominal positions and experienced large negative inflation differentials during 2021–2023 because of their high spending share of energy. As a result, the return to the pre-existing levels of relative prices benefits them: going forward, they face relatively lower inflation than the rest of the population. The elderly rich, in contrast, lose as, during 2021–2023, they faced lower inflation rates than the average.

Age	Consumption	Germany		France		Italy		$\mathbf{S}_{\mathbf{I}}$	Spain	
group	quintile	%	€	%	€	%	€	%	€	
Young	1	-2.7	-1650	-0.3	-130	-4.3	-1740	1.3	360	
	2	-2.2	-1960	2.2	1660	-2.2	-1140	1.9	920	
	3	-1.4	-1550	4.1	3880	-3.8	-2230	1.3	780	
	4	-1.4	-1840	3.8	4410	-0.9	-710	1.1	840	
	5	-1.2	-1840	5.2	7750	-3.7	-4310	0.8	780	
Middle	1	-4.9	-3810	-3.2	-1950	-9.2	-3930	-1.4	-490	
	2	-9.0	-9550	-3.0	-2570	-9.2	-6210	-6.7	-3280	
	3	-10.5	-15230	-3.6	-4060	-8.2	-6050	-6.2	-4160	
	4	-10.3	-17700	-3.4	-4560	-9.4	-10340	-5.3	-4950	
	5	-9.4	-22440	-2.5	-4860	-7.6	-11890	-6.2	-8940	
Retirees	1	-5.0	-3080	-6.8	-4530	-11.5	-4340	-5.5	-2040	
	2	-7.7	-6190	-8.1	-6800	-12.6	-5600	-3.0	-1340	
	3	-11.1	-12060	-8.8	-8590	-9.7	-5710	-3.3	-2070	
	4	-10.6	-13620	-10.2	-12100	-8.9	-6560	-2.0	-1900	
	5	-7.6	-14420	-10.3	-18430	-9.3	-10930	-4.6	-6810	
All		-6.8	-8400	-3.0	-3200	-7.9	-5970	-3.4	-2410	

**Table 1:** Combined net effect of the inflation shock by age class and consumption quintile. The first column expresses welfare changes as percentage of triennial disposable income and the second column as the cumulative gain/loss in euro over the three years.

## 4.6 Total welfare effect

The top panel of Figure 6 combines the direct, fiscal, indirect and long-run effects. The bulk of the welfare effects come from the direct component, only partially mitigated by fiscal interventions and by the indirect component, particularly for the young and middle-aged in France and for the retirees in France and Spain.



**Figure 7:** Share of net winners from the inflation shock within each age and consumption quintile class Source: Household Finance and Consumption Survey 2017.

The bottom panel of Figure 6 sums all these four components into the total welfare change. Young households tend to roughly break even in Germany and Spain, but display small losses in Italy and small gains in France, in general all below 5 percent of income. Middle-aged households tend to lose between 3–10 percent of income, with those in France losing the least and in Germany and Italy the most. Retirees lose around 3–5 percent in Spain, around 5–11 percent in Germany, France and Italy. Thus, Italian retirees are the largest losers in the euro area, while the young in France are those who mostly benefited from the shock. Table 1 summarizes all these total welfare changes, and expresses them also in euros. Cumulatively over this episode, losses of the high-income retirees average to more than  $\in$ 10,000. Among the winners, young French gained around  $\notin$ 4,000.

### 4.7 How many households benefit?

All of the welfare calculations we have shown so far are averages conditional on an ageconsumption-country bin. There is, however, some heterogeneity also within each bin, in particular in terms of net nominal positions. For example, homeowners are more likely to hold mortgages, and thus benefit from nominal gains, whilst renters are more likely not to benefit from them. To better understand the extent of this heterogeneity, Figure 7 shows the share of households that, within each group, experienced net gains. On average a bit more than one quarter of households gained, and most of them are concentrated in the young age groups. In France and Spain, roughly half of the young are net winners, in Germany around 40 and in Italy around 20%. Among the retirees, instead, much fewer are winners. The only exception is Spain, where extensive pension indexation implied that almost 40% of the retirees benefited. There is, instead, no clear gradient over the consumption distribution.

## 5 Redistribution across sectors of the economy

Up to this point, we have analyzed welfare gains and losses from inflation across the distribution of households. We now take a broader perspective and distinguish, for each country, a domestic household sector –the aggregation of all individual households we studied so far– a domestic government sector, and an external sector. We ask: what are the gains and losses for each of these three sectors? Or put differently, since we have already shown that the household sector loses as a whole, what is the counterpart of this loss for the government and foreign sectors?

We focus on the revaluation of nominal wealth positions as the source of redistribution, since our results of Section 4 suggest that it is the key component of gains and losses for the household sector. Next, in order to get a fuller picture for the government sector, we incorporate the cost of additional fiscal outlays due to the ad-hoc interventions and the higher cost of purchases.

### 5.1 Sectoral redistribution of nominal wealth

#### 5.1.1 Theory

We introduce explicitly into the model three other agents, besides households (h): firms (f), government (g), and foreigners (x). We denote the agent holding nominal assets with superscripts, and the agent issuing nominal liabilities with subscripts. For example,  $B_{ht}^f > 0$  denotes firm holdings of debt issued by households (e.g., mortgage debt), and  $B_{gt}^x > 0$  denotes foreign holdings of government debt. Finally, we let  $B_{jt}^j < 0$  denote total liabilities issued by sector j(and held by the other three sectors). Hence, by market clearing,  $\sum_{s=h,f,g,x} B_{jt}^s = 0$  for all j. Consistently with the notation of Section 2, we denote the coupon decay rate of debt issued by sector j by  $\delta_j$  and its price by  $Q_{jt}$ . Without loss of generality, to simplify notation, we fold short-term government debt into  $B_{gt}^g$ . Again, to ease notation and without loss of generality, we only allow for a single real asset (K = 1 in the notation of Section 2) which represents the consolidated value of corporate and private businesses, with shares held by sector s denoted by  $A_t^s$ , dividends per share by  $D_t$ , and ex-dividend share price by  $Q_{At}$ .<sup>34</sup> It is also convenient to let  $\alpha_j^s = B_{j0}^s/(-B_{j0}^j)$  denote the (negative of the) initial share of total liabilities issued by sector j held by sector s at t = 0, before the shock, with the understanding that  $\alpha_j^j = -1$ . Similarly,  $\alpha_A^s = A_0^s/A_0$  and  $\alpha_A^f = -1$ .

Appendix A.7 shows that, by aggregating the budget constraints of all sectors, one obtains the fundamental national accounting identity for an open economy. This derivation highlights that asset devaluations for one sector must correspond to asset revaluations for another, i.e., inflation causes a transfer of wealth across sectors. In the rest of this section, we articulate this message by following closely the approach of Doepke and Schneider (2006) and Adam and Zhu (2016) and focusing, for now, on nominal wealth redistribution.

Let  $NNP_0^s$  be the nominal net position of sector s at date t = 0, before the unexpected jump in the price level. The nominal net positions of the four sectors are given by:

$$NNP_{0}^{h} = \alpha_{A}^{h}NNP_{0}^{f} + \sum_{j=h,f,g,x} \alpha_{j}^{h}Q_{j0} (1 + \delta_{j}) (-B_{j0}^{j}), \qquad (16)$$

$$NNP_{0}^{g} = \alpha_{A}^{g}NNP_{0}^{f} + \sum_{j=h,f,g,x} \alpha_{j}^{g}Q_{j0} (1 + \delta_{j}) (-B_{j0}^{j}), \qquad (16)$$

$$NNP_{0}^{x} = \alpha_{A}^{x}NNP_{0}^{f} + \sum_{j=h,f,g,x} \alpha_{j}^{x}Q_{j0} (1 + \delta_{j}) (-B_{j0}^{j}), \qquad (NNP_{0}^{f} = \sum_{j=h,f,g,x} \alpha_{j}^{f}Q_{j0} (1 + \delta_{j}) (-B_{j0}^{j}).$$

Here, nominal net positions of the firm sector are appropriately distributed to households, government and foreigners according to their claims on domestic businesses summarized by the shares  $\alpha_A^s$ . It is also useful to define the direct nominal net positions of sector s,  $DNNP_0^s$  as those positions held outright, i.e., excluding indirect holdings through claims on the firm sector:

$$DNNP_0^s = NNP_0^s - \alpha_A^s NNP_0^f.$$

This definition is the closest counterpart to what we measure in the HFCS microdata.

Unfolding the  $NNP_0^f$  term for the household sector in equation (16), we obtain:

$$NNP_{0}^{h} = \sum_{j=h,g,x} \left( \alpha_{j}^{h} + \alpha_{A}^{h} \alpha_{j}^{f} \right) Q_{j0} \left( 1 + \delta_{j} \right) \left( -B_{j0}^{j} \right) + \left( \alpha_{f}^{h} - \alpha_{A}^{h} \right) Q_{f0} \left( 1 + \delta_{f} \right) \left( -B_{f0}^{f} \right), \quad (17)$$

which makes it clear that the amount of household liabilities must be reduced by a share which

 $<sup>^{34}</sup>$ We impose no restrictions on asset holdings across sectors. In particular, we also allow the government to trade shares of the firm sector and debt issued by firms (e.g., as done through quantitative easing and tightening policies of central banks), as well as foreign bonds.

is the product of the household share of business wealth times the share of household debt held by businesses. In addition, the household sector holds claims to nominal assets of the government and foreign sectors directly as well as indirectly through holdings of these assets by the business sector  $\alpha_A^h$ . These two corrections appear in the first term. Similarly, the second term shows that direct household holdings of debt issued by firms must be reduced by the household share of business wealth  $\alpha_A^h$ . Similar expressions can be obtained for the government and foreign sectors by swapping the h superscript in equation (17) with superscripts g and x, respectively.

Note that the equivalent of the market clearing conditions (A26) expressed in terms of shares are  $\sum_{s=h,g,x} \alpha_A^s = 1$  and  $\sum_{s=h,f,g,x} \alpha_j^s = 0$  for all j = h, f, g, x. In light of these restrictions, it is easy to show that the sum of nominal net positions held across all sectors equal zero, or  $NNP_0^h + NNP_0^g + NNP_0^x = 0$ . Finally, the change in the value of nominal net position of sector s as a consequence of the surprise change in the price index  $\overline{P}_0$  is

$$-\frac{d\log\bar{P}_0}{dz_0} NNP_0^s, \quad \text{for } s = h, g, x.$$
(18)

### 5.1.2 Measurement

As in Adam and Zhu (2016), to measure net nominal positions for households, firms, government, and foreigners, we use the Euro Area Sector (Financial) Accounts for our four countries. For comparability with our analysis based on the HFCS, we use the data for 2017.

Table 2 shows that the household sector holds positive nominal net positions. Since firms are net nominal debtors, households' direct nominal positions are significantly higher than their total one. Unsurprisingly, governments have a negative position. The foreign sector is a creditor against all countries, except Germany.

Table 3 reports the change in the value of NNP for each sector/country as a result of the inflation shock during 2021–23– see equation (18). We confirm the finding of Section 4 that the aggregate households sector loses, and more so in countries where net nominal positions are large and positive (Italy) than in those in which they are closer to zero (Spain). Also the foreign sector loses in every country except for Germany. The counterpart of these losses are the large gains for the governments, which reflect the large outstanding stock of nominal public debt.

We conclude by noting that, for the household sector, nominal positions reported in Table 2 should in theory correspond to those obtained by summing up the individual positions based on micro data that we used in Section 4. In practice, there are known inconsistencies between

Country	Households		Government	Foreign	
	$\overline{NNP_0^h}$	$DNNP_0^h$	$NNP_0^g$	$NNP_0^x$	
Germany	0.25	0.28	-0.23	-0.02	
France	0.24	0.31	-0.39	0.15	
Italy	0.26	0.35	-0.50	0.24	
Spain	0.04	0.13	-0.37	0.33	

**Table 2:** Total net nominal position (NNP) and directly held nominal net positions (DNNP), by broad sector and country, as a share of triennial GDP.

the two data sources which lead to significant discrepancies. Survey-based measures of nominal asset are 2–3 times smaller than those in financial accounts. One key reason is that surveys undersample the very rich households, who hold a disproportionate share of national wealth. Thus, our results of Section 4 are probably better understood representing the population, except for the top of the wealth distribution. We document and discuss this discrepancy in more detail in Appendix H.

Country	Households	Government	Foreign
Germany	-3.8	3.5	0.3
France	-2.9	4.8	-1.9
Italy	-3.9	7.5	-3.6
Spain	-0.5	4.5	-3.9

Table 3: Gains/losses from the NNP channel, by broad sector and country, percent of triennial GDP

## 5.2 Full impact on the government

To calculate the full impact of inflation on the government beyond the gain from the devaluation of its nominal debt, we add three components: the budgetary cost of the fiscal support measures introduced in response to the inflation shock; the increase in nominal government expenditure due to the higher public pensions; and the increase in nominal government expenditures caused by the rise in its relative price.

We obtain an estimate of the budgetary costs of the ad hoc government interventions from Sgaravatti et al. (2021). The second column of Table 4 reports that these fiscal outlays amounted to approximately 1% of triennial GDP in all countries. There are however noticeable differences in how the measures were targeted. In Germany and France, they were

Country	NNP	Fiscal support	Pensions	Government consumption		Total
				Lower bound	Upper bound	-
Germany	3.5	-1.6	-1.1	-0.5	-1.6	-0.8 to 0.3
France	4.8	-1.3	-0.6	-0.8	-1.6	1.2  to  2.0
Italy	7.5	-1.8	-0.9	-0.3	-0.9	3.9  to  4.5
Spain	4.5	-1.2	-1.7	-0.4	-1.0	0.6 to 1.2

Table 4: Sources of gains and losses for the government sector, % of triennial GDP

mostly directed at households, while in Italy and Spain firms also benefited from government transfers.<sup>35</sup> We also provide an estimate for the increase in pension expenditure over GDP over this period, based on our average pension growth data.

We obtain data on the total cost of public pensions from Eurostat (Social protection statistics). The third column of Table 4 shows that that these costs also hovered around 1% of triennial GDP, with a peak 1.7% in Italy.

The increase in nominal government expenditure is challenging to measure because many goods provided by the government are not traded in the market and hence no suitable price index is available. Thus, we resort to measuring only the increase in nominal expenditure which was caused by higher energy prices, based on the energy content of government purchases, which we extract from input-output tables. We provide two estimates: a lower bound that only considers fossil fuels and an upper bound that considers all types of energy. We provide more details and results in Appendix G. The results reported Table 4 show that these additional costs tend to range between 0.3 and 1.6% of triennial GDP.

To estimate the total gains of the government sector from the inflationary episode, we subtract these three sources of costs from the NNP gains. The last column of Table 4 summarizes the results. All governments, with the possible exception of Germany, gained from the inflation surge. Since the costs of fiscal support measures and of the higher energy prices were comparable across countries, the main cross-country differences are determined by the size of the outstanding stock of government debt. Comparing our estimated household-sector losses from surveys (Table 1) and from financial accounts (Table 3) to the gains for the government sectors (Table 4), we conclude that in principle, if governments in France, Italy and Spain redistributed all their gains to households (in the form of higher transfers or lower taxes), they would go a long way in compensating them for their losses.

 $<sup>^{35}</sup>$  More precisely, the share of total costs directed to firms in Germany is 14%, in France is 5%, in Italy and in Spain above 35%.

## 6 Conclusions

In this paper, we have quantified the heterogeneous welfare effects of the recent inflation outburst on euro area households. A simple theoretical framework, combined with micro and macro data, instructs the measurement. Our approach, based on the envelope theorem, assumes that adjustments in the consumption basket and household portfolios following the shock only have second-order effects on welfare. With high-frequency granular data on household expenditures and asset positions which cover the pre and post inflation episode –data not available to us as we write– one could gauge the extent to which these assumptions are well founded.

We have uncovered large average losses and a significant level of heterogeneity across countries and, within countries, across age groups, but not across income groups.

The cross-country heterogeneity was affected by the size of the inflation surprises, due to the different dynamics of the national HICPs. This wide variation posed a serious challenge for monetary policy, but fiscal policy came to the rescue: extraordinary fiscal policy measures that mitigated the pass through from international prices to retail prices helped compressing these inflation differentials. Thus, this historical episode highlights the importance of fiscal policy in responding to country-specific dynamics within a monetary union, where monetary policy cannot be tailored to address union-wide shocks.

The larger incidence on the elderly is especially remarkable because this is the group with the shortest horizon to recover from the negative shock. This particular episode, however, occurred at a time when households' excess savings from the pandemic were still relatively high, and thus could cushion the erosion of purchasing power. In addition, euro area countries, like most advanced economies, have large debts whose repayment burden will fall on future generations. In this perspective, inflation tax redistributes from retirees to the young, and partially offsets this looming fiscal adjustment. In the same vein, our sectoral analysis suggests that the inflation shock offered European governments the opportunity to substantially reduce public debts, thanks to the erosion of their real value, relative to output. This is the case even after accounting for the additional cost of government purchases and the ad-hoc fiscal support measures.

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