

# Electricity Markets in Transition

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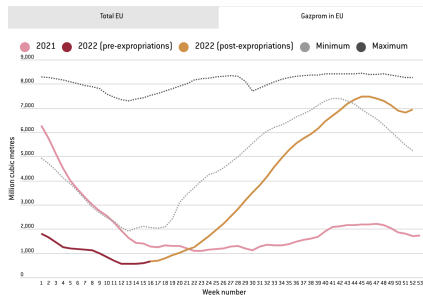
Banca d'Italia. January 10, 2023



# Causes of the Current Energy Crisis

It all started before Feb 24, 2022

Figure: Gas Storage in Europe

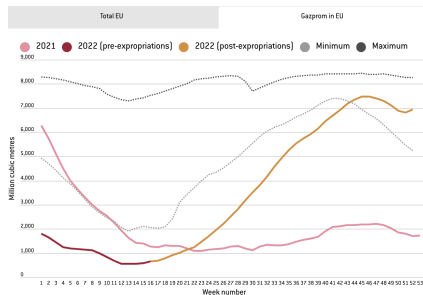


(a) By Gazprom

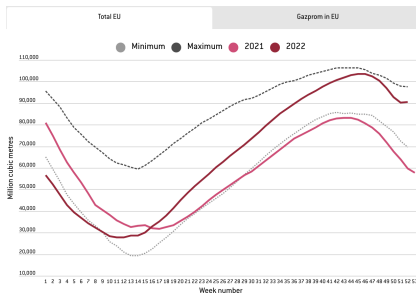
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Figure: Gas Storage in Europe



(a) By Gazprom



(b) Total Europe

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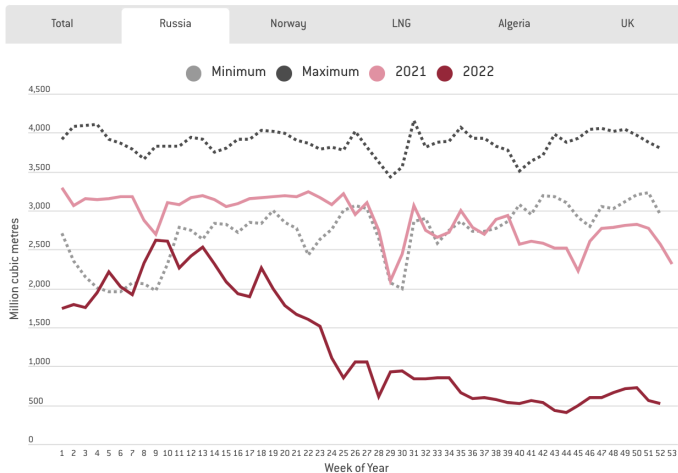
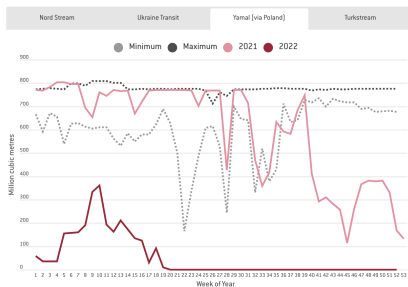


Figure: Gas imports from Russia

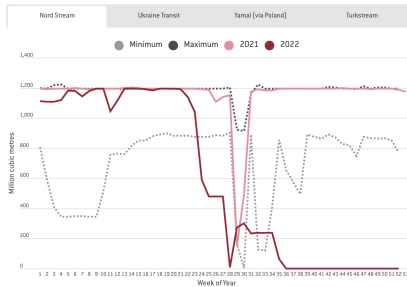
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Figure: Gas Imports from Russian



(a) Yamal (via Poland)



(b) Nordstream I

# Impacts on Energy Prices

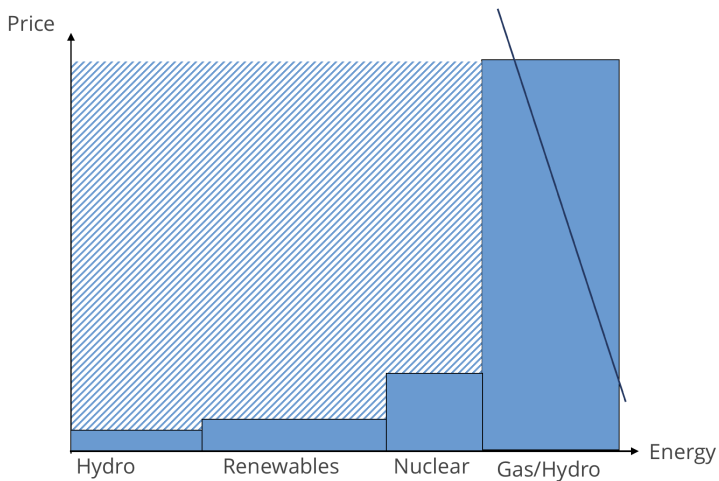
## Wholesale gas prices in Europe



Figure: Gas prices in Europe (TTF)

# Impacts on Energy Prices

Market clearing in wholesale electricity markets



**Figure:** Gas plants currently set prices in electricity markets

# Impacts on Energy Prices

## Wholesale electricity prices in Europe

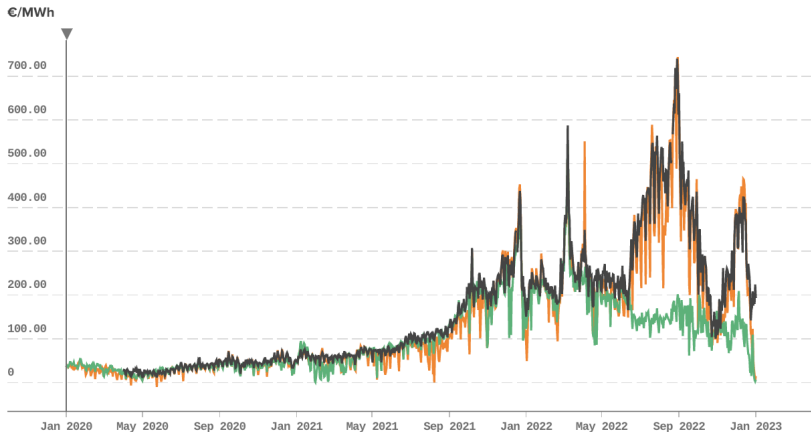


Figure: Electricity prices in Italy (black), France (orange) and Spain (green)



# Electricity Prices *versus* Costs

LCOE by technology, discount rate of

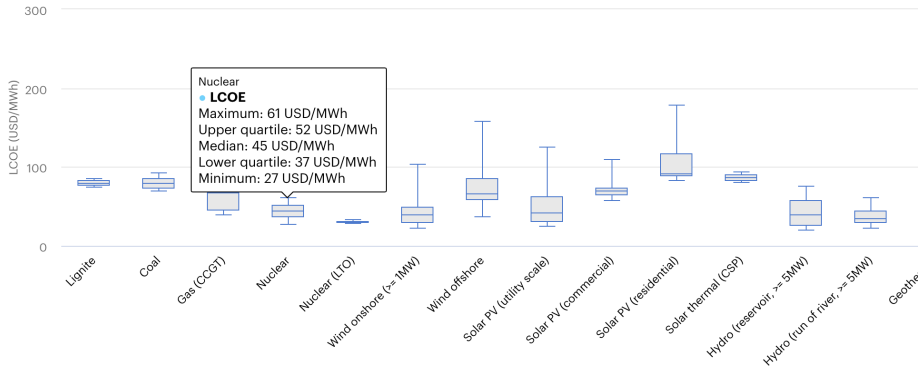


Figure: Average costs of generating electricity across technologies (IEA)

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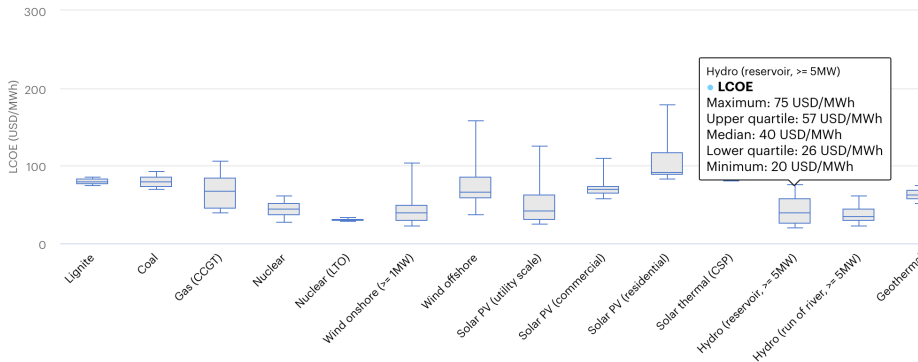
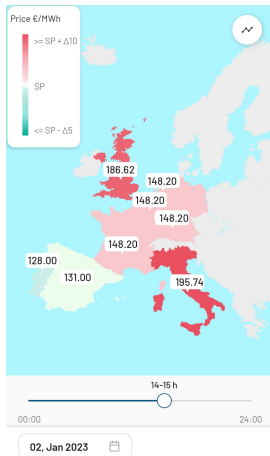


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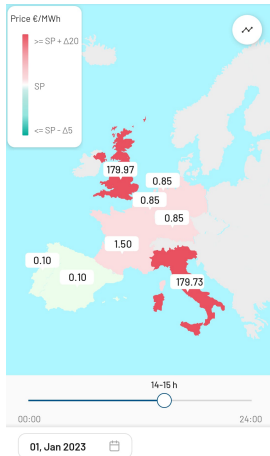
# The Need for an Electricity Market Reform

Not just a matter of addressing the current crisis

Figure: A Tale of Two States: Prices in Europe



(a) "Energy crisis"

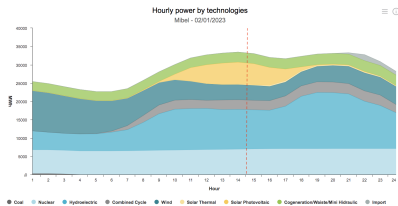


(b) "Energy transition"

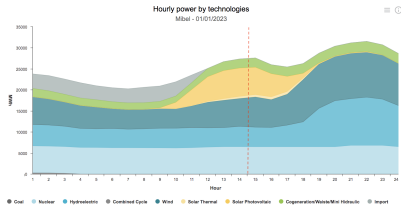
# The Need for an Electricity Market Reform

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Figure: A Tale of Two States: Generation in Spain



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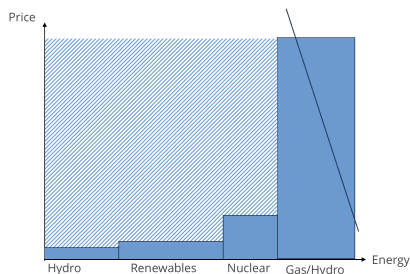


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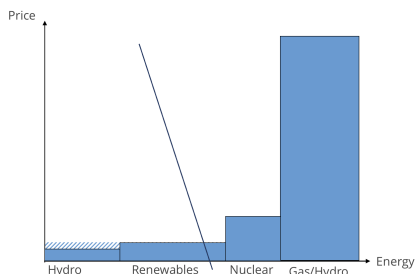
# The Need for Reform

## A Tale of Two States

Figure: A Tale of Two States: Market Clearing



(a) "Energy crisis"



(b) "Energy transition"

# The Need for Reform

## What do these two states have in common?

- 1 Prices driven to the marginal cost of the price-setting technology
- 2 Prices differ from average costs
- 3 No free entry (or exit): excessive profits or losses not competed away

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### Sources of inefficiency:

During the energy crisis:

- Electricity as an input → loss of global competitiveness
- Increase in inflation and interest rates → likelihood of recession
- Electrification discouraged → energy transition at risk



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More generally, in electricity markets...

- Large risks for cost recovery → investment delays, risk premia...
- Externalities: security of supply, learning economies...

# A new electricity market architecture is needed

## Which objectives?

- 1 Short-run efficiency:** production and consumption
  - The least cost production units must be dispatched at all times
  - The price signal should reflect the system short-run marginal cost
- 2 Long-run efficiency:** investments
  - Investments at the scale necessary
  - Investments of the “right” technology at the “right” locations
  - Investment risks allocated to the least risk-averse party
- 3 Equity**
  - Electricity prices should be cost-reflective

# Which electricity market architecture?

| Market/Regulation & Horizon      | Contract type             | Technologies                               | Key challenge  |
|----------------------------------|---------------------------|--|--|
| Short-term market                | Spot pay-as-clear         | All plants                                 | Productive efficiency  |
| Auctions for long-term contracts | Capacity Payments         | CCGTs<br>Energy Storage<br>Demand response | Price exposure for optimal operation<br>Missing money problem<br>Mitigate market power |
|                                  | Contracts for Differences | Renewables                                 | Derisk investments   |
| Regulated long-term contracts    |                           | Hydro power<br>Nuclear power               | Cost-reflective prices   |

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The trade-off between exposing plants to the short-run price signal vs. derisking the investments depends on technology characteristics

# European Commission's draft proposal

*“Policy Options to Mitigate the Impact of Natural Gas Prices on Electricity Bills”*

## **Objectives:**

- *“Mitigate the effect of high gas prices on power prices”*
- *“The benefits of lower cost renewables...to consumers”.*

# European Commission's draft proposal

## *“Policy Options to Mitigate the Impact of Natural Gas Prices on Electricity Bills”*

### **Objectives:**

- *“Mitigate the effect of high gas prices on power prices”*
- *“The benefits of lower cost renewables...to consumers”.*

### **Key ingredients:**

- 1 *“Remunerating Renewables and other Technologies Based on Their True Production Costs”*
  - Contracts-for-Differences allocated through auctions
  - For the existing plants: current inframarginal cap
- 2 *“Effective Competition for Gas in Well-Functioning Short-Term Markets”*

# Designing long-term contracts

## Contracts for Differences (CfD)

- Generators sell their electricity at the market price ( $p$ ).
- Pay/receive diff btw a strike price  $f$  and a reference price  $p'$ :

$$\pi = pq + (f - p')q$$

# Designing long-term contracts

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- Rearranging the above expression...

$$\pi = fq + (p - p')q$$

...as if generators receive a fixed price  $f$  and keep the diff btw the market price  $p$  and the reference price  $p'$  (**non-linear pricing**).



# Designing long-term contracts

## Contracts for Differences (CfD)

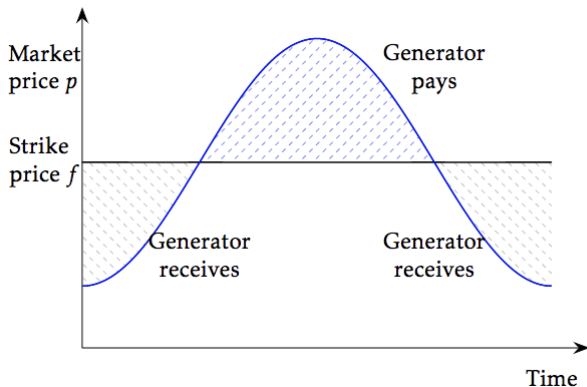


Figure: A CfD in which  $p' = p$  (no price exposure)

Des-risking investments while protecting consumers

# Designing long-term contracts

## Setting strike prices and reference prices of CfDs

**Strike price:** a key factor of profitability

- For **new plants**, set  $f$  through an auction.
  - If auctions are sufficiently competitive,  $f$  gives a fair rate of return.
- For **existing plants**, regulate  $f$  in a cost-reflective manner.

# Designing long-term contracts

## Setting strike prices and reference prices of CfDs

**Reference price:** a key factor of price exposure

- **For renewables:** set  $p'$  = price captured by plants of the same technology over a month.
  - Provides incentives for location, equipment choices, maintenance.
  - Allows for derisking the investments.

# Designing long-term contracts

## Setting strike prices and reference prices of CfDs

**Reference price:** a key factor of price exposure

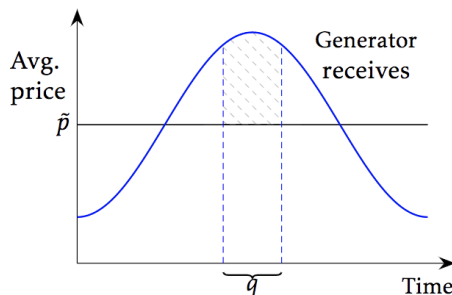
- **For renewables:** set  $p'$  = price captured by plants of the same technology over a month.
  - Provides incentives for location, equipment choices, maintenance.
  - Allows for derisking the investments.
- **For hydro and nuclear:** set  $p'$  = average market price over a year.
  - Preserves incentives to produce (or avoid maintenance) at peak times.
  - Allows adjusting their profitability.

# Designing long-term contracts

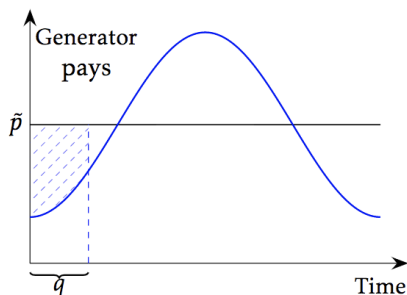
CfDs contracts for hydro and nuclear power plants

Payments are (where  $\tilde{p}$  is annual average):

$$\pi = fq + (p - \tilde{p})q$$



**(a)** Flexibility bonus



**(b)** Flexibility penalty

Strong incentives to dispatch at peak times

# Designing long-term contracts

## Reliability options for CCGTs

- A one-way CfD for the whole capacity  $k$ , in exchange for a capacity payment  $sk$ :

$$\pi = sk + pq + \max(0, p - f)k$$

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### **Benefits of using reliability options:**

- Incentives to be available at times if high prices.
- Market power mitigated.
- Generators receive  $sk$  regardless of production: lower risks.

# Designing long-term contracts

## Capacity payments for storage and demand response

- Plants earn market revenues plus capacity payments  $sk$ .
- Capacity payment  $s$  set through an auction.
- Full price exposure preserved while  $s$  allows for break even.

# Designing long-term contracts

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- Capacity payment  $s$  set through an auction.
- Full price exposure preserved while  $s$  allows for break even.
- Suitable for assets that arbitrage price differences:
  - Energy storage, demand response.

# Benefits of proposed market architecture

- 1 Carbon-free power markets, at least cost for consumers and society.
- 2 Gas prices do not propagate through the entire electricity market.
- 3 Lower capital costs of low-carbon assets through de-risking.
- 4 Lower and less volatile consumer prices while price signal preserved.
- 5 Market power mitigated.
- 6 Windfall profits and losses avoided.
- 7 Instruments to ensure security of supply, with fewer fossil fuels.

# Conclusions

- There is an urgent need to reform electricity markets:
  - 1 Tackle the energy crisis
  - 2 Support the energy transition
- New electricity market architecture: aim at efficiency & equity
  - 1 Liquid short-run markets
  - 2 Auctions for long-run contracts
  - 3 Contracts should respond to the characteristics of the technologies
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**Power markets can be a powerful source of efficiency for our economies...as long as we design them right!**

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## Thank You!

Questions? Comments?

More info at [nfabra.uc3m.es](http://nfabra.uc3m.es) and [energyecolab.uc3m.es](http://energyecolab.uc3m.es)

