

Outline

- Services the Financial System Provides
- Regulatory Objectives
- Challenges for Regulating by Activity
- Ledgers
- The Crypto/DeFi World
- Mapping the Financial and Economic System
- Financial Services in the Crypto/DeFi World
- Challenges for Regulating the Crypto/DeFi World



Financial Services

- Payments system access
- Lending and credit provision
- Advising
- Safekeeping and accounting
- Issuance of deposits and payment instruments
- Liquidity provision

- Diversification and risk pooling
- Financial market access and market making
- Derivatives-based risk transfer
- Equity and debt underwriting
- Collecting and processing information



Regulatory Objectives

Consumer and Investor Protection:

Data ownership, Anti-fraud, Anti-discrimination, Conflict of interest, Suitability, Continuity of access (run risk, operational risk)

- Market Efficiency and Integrity:
 Price transparency, Competition, Resilience
- Crime Prevention:
 Anti-money laundering (AML), Know your customer (KYC)
- Systemic Stability:
 Run risk, Common exposure, Procyclicality, Operational risk

| Activity Eupstion or Sorvice | Consumer Investor | | Market Efficiency | Crime | Systemic |
|----------------------------------------------|------------------------------------------------|-----------------------------------------|--------------------------------------------|-------------------------------|--------------------------------|
| Activity, Function or Service | Protection | Protection | and Integrity | Prevention | Stability |
| Payments system access | Anti-fraud Op risk | Anti-fraud Op risk | Transparency, Competition Anti-fraud | KYC/AML | Runs Op risk |
| Lending and credit provision | Suitability Anti-discrimination | Suitability Anti-fraud | Transparency, Competition Anti-fraud | KYC/AML | Fire sales Runs |
| Advising | Suitability | Suitability | | | |
| Safekeeping and accounting | Anti-fraud Op risk | Anti-fraud Op risk | | KYC/AML | Op risk |
| Issuance of deposits and payment instruments | Stable value Property rights | Stable value Property rights | Resilience | KYC/AML | Fire sales Runs |
| Liquidity provision | Runs | Runs | Resilience | KYC/AML | Fire sales Runs |
| Diversification and risk pooling | Anti-fraud | Anti-fraud | | | Common Exposure |
| Financial market access and market making | Continuity of Access Op Risk | Price Transparency | Transparency, Competition Anti-fraud | KYC/AML | Fire sales Runs |
| Derivatives-based risk transfer | Suitability | Suitability | | KYC/AML | Common Exposure |
| Equity and debt underwriting | Suitability | Transparency Conflict of Interest | Transparency, Competition Anti-fraud | KYC/AML | |
| Collecting and processing information | Data ownership | Anti-fraud | Transparency, Competition Anti-fraud | KYC/AML | Op risk |
| Current Regulator (by institutional form) | Conduct, Pension, Insurance, Competition | Securities, Derivatives, Competition | Securities, Derivatives, Competition | Financial Crimes Enforcers | Macroprudential Authorities |
| | Microprudential | | | | |

Regulating by Activity

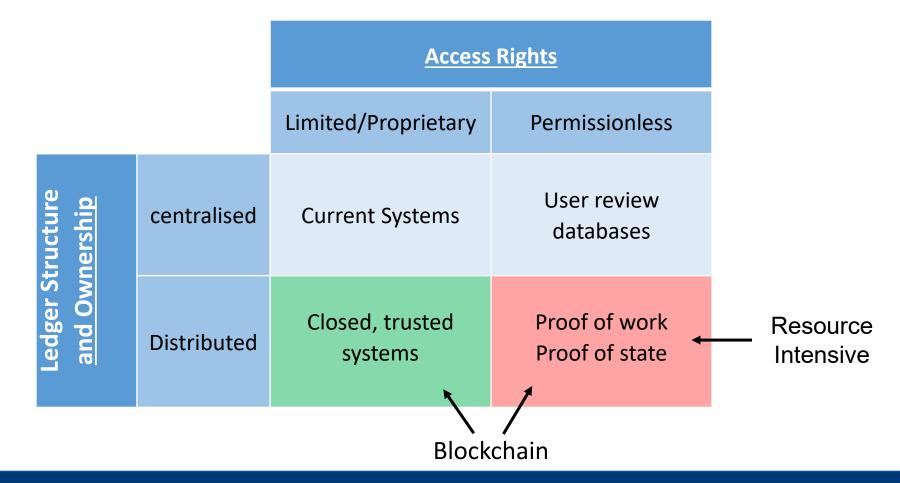
- Enforce the principle of same service, same risk, same regulation
- Shift from regulating by institutional form to regulating by function
- Allow innovation while safeguarding safety and resilience



| Activity, Function or Service | Consumer | Investor | Market Efficiency | Crime | Systemic | Regulate |
|----------------------------------------------|------------------------------------------------|--------------------------------------------|--------------------------------------------|-------------------------------|--------------------------------|-------------|
| Activity, runction of Service | Protection | Protection | and Integrity | Prevention | Stability | by function |
| Payments system access | Anti-fraud Op risk | Anti-fraud Op risk | Transparency, Competition Anti-fraud | KYC/AML | Runs Op risk | |
| Lending and credit provision | Suitability Anti-discrimination | Suitability Anti-fraud | Transparency, Competition Anti-fraud | KYC/AML | Fire sales Runs | These |
| Advising | Suitability | Suitability | | | | e are |
| Safekeeping and accounting | Anti-fraud Op risk | Anti-fraud Op risk | | KYC/AML | Op risk | e the |
| Issuance of deposits and payment instruments | Stable value Property rights | Stable value Property rights | Resilience | KYC/AML | Fire sales Runs | |
| Liquidity provision | Runs | Runs | Resilience | KYC/AML | Fire sales Runs | regulatory |
| Diversification and risk pooling | Anti-fraud | Anti-fraud | | | Common Exposure | |
| Financial market access and market making | Continuity of Access Op Risk | Price Transparency | Transparency, Competition Anti-fraud | KYC/AML | Fire sales Runs | authorities |
| Derivatives-based risk transfer | Suitability | Suitability | | KYC/AML | Common Exposure | |
| Equity and debt underwriting | Suitability | Transparency Conflict of Interest | Transparency, Competition Anti-fraud | KYC/AML | | we need! |
| Collecting and processing information | Data ownership | Anti-fraud | Transparency, Competition Anti-fraud | KYC/AML | Op risk | ed! |
| Current Regulator (by institutional form) | Conduct, Pension, Insurance, Competition | Securities, Derivatives, Competition | Securities, Derivatives, Competition | Financial Crimes Enforcers | Macroprudential Authorities | |

A General Classification System for Ledgers

Record the current state and the transition to the next state



The Crypto/DeFi World: A Few Definitions

Crypto assets

- Security tokens (equivalent to depository receipts)
- Reserve-backed stablecoins (analogous money market funds)
- Algorithmic stablecoins (backed by other crypto assets)
- Unbacked
 - Native tokens: minted through a blockchains consensus mechanism, such as mining
 - Other: utility tokens, governance tokens, and native tokens

DeFi

- Providing services without intermediaries
- Record-keeping is decentralised
- Access is anonymous and unrestricted (bottom right of the table)



The Crypto/DeFi World: Smart Contracts

- Smart contracts are self-executing pieces of code
- No recourse to the legal system or ability to correct errors
- Issues:
 - Is full decentralisation possible (or desirable)?
 - How can you get needed information from the real economy or the traditional system?
 - Can you write complete contracts?
 - What happens where there is a need/agreement to make changes?
 - Can you build a financial system without laws, courts, and judges?



The Crypto/DeFi World

- General Concerns:
 - Consumer and investor protection: Property rights, stable value
 - Market efficiency and integrity: Resilience
 - Crime prevention: anti-money laundering (AML) and know your customer (KYC)
 - Systemic stability: runs, common exposures, and procyclicality (arising from leverage, opacity, and interconnectedness)
- Regulatory reaction:

Impose the same requirements as those for current instruments and issuers

- Stablecoins: payment instrument issuers should meet bank regulatory requirements
- Crypto-assets: meet suitability, disclosure, reporting, and AML/KYC requirements



Not-so-safekeeping

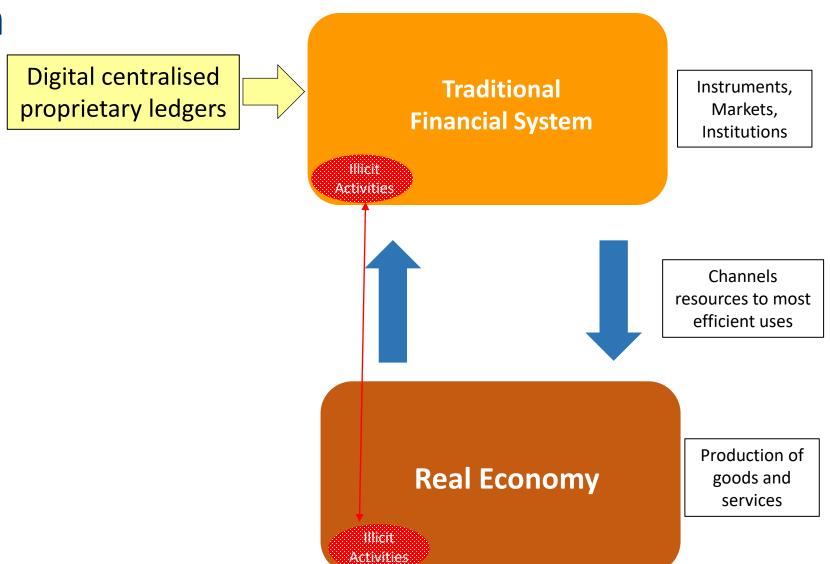
- Hacks
 - 2014-2022: 47 attacks
 - >\$3 billion lost
 - Latest: Ronin Network >\$600 million
- 51% Attacks
 - Makarov and Schoar list 33 since 2021
- Miners/Validators extract value by
 - Choosing which transactions to include
 - Re-ordering transactions
 - Estimates for Ethereum Blockchain approach \$1 billion

Design features of the system!



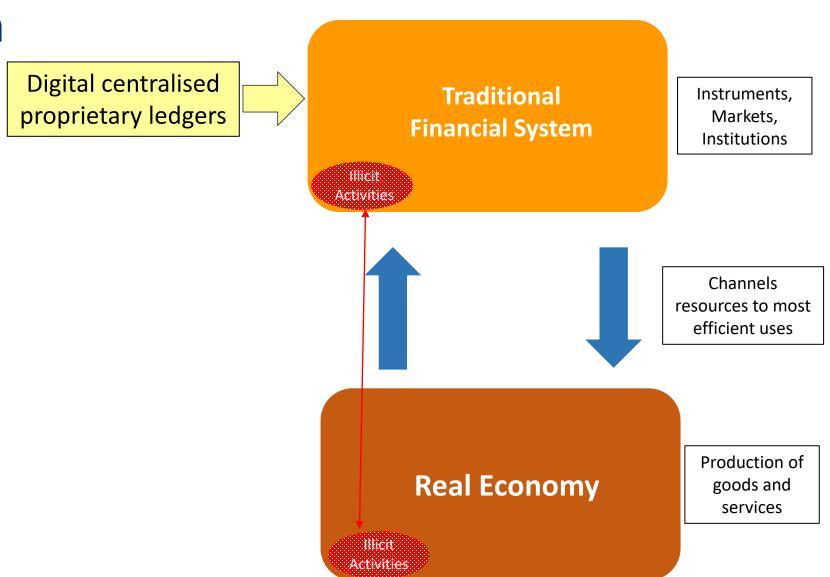
Mapping the System

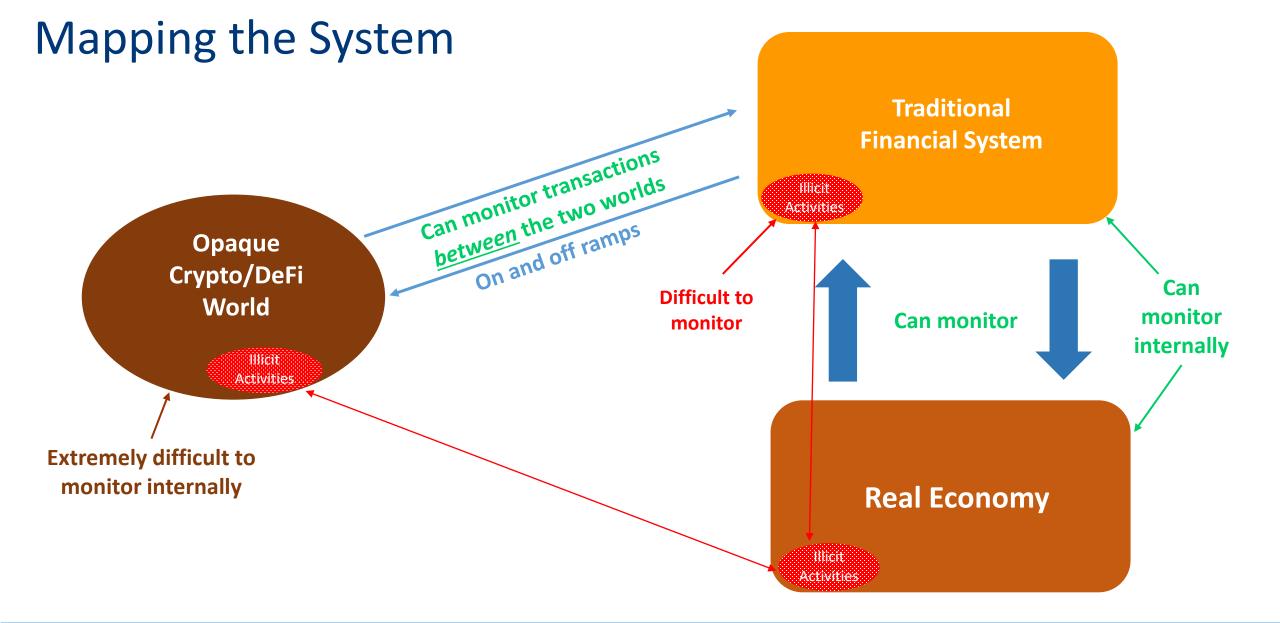




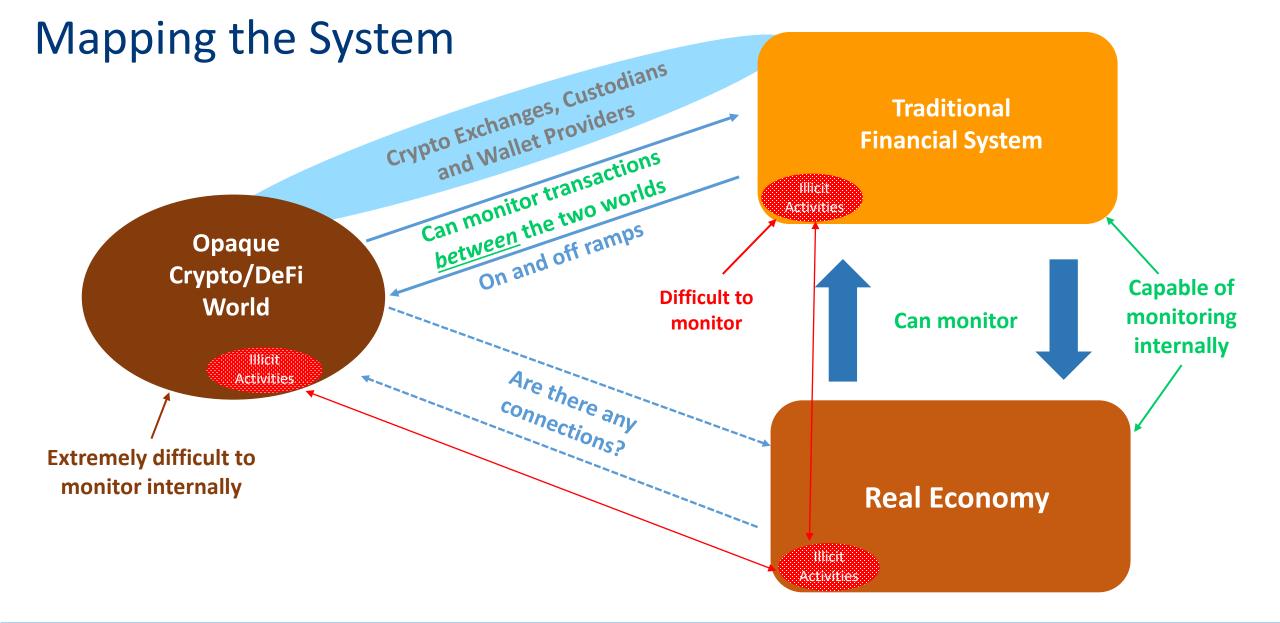
Mapping the System













Applying the Framework to Today's Crypto/DeFi World

| Activity, Function or Service | Crypto/DeFi World | | |
|----------------------------------------------|------------------------------------------------------------|--|--|
| Payments system access | Stablecoins (primarily used for crypto transactions) | | |
| Lending and credit provision | Smart contracts execute in a nondiscretionary manner | | |
| Advising | Algorithmic through smart contracts | | |
| Safekeeping and accounting | Ledgers, wallets and exchanges provide custodial services. | | |
| Issuance of deposits and payment instruments | Stablecoins (reserve-backed and algorithmic) | | |
| Liquidity provision | Flash loans | | |
| Diversification and risk pooling | Smart contracts executes automatically | | |
| Financial market access and market making | Crypto exchanges and non-custodial wallets | | |
| Derivatives-based risk transfer | Smart contracts | | |
| Equity and debt underwriting | Smart contracts & nonfungible tokens (NFTs) | | |
| Collecting and processing information | Smart contracts and "oracles" | | |



Linkages and transmission mechanisms

Exposure bridges

- Holds assets from one world and issues liabilities in another
- Entity owns an asset (is long) in one world and issues liability (is short) in another

• Examples:

- Traditional Financial System ⇔ Real Economy:
 - Household owns a (real economy) home, issues a (traditional financial system)mortgage
 - Firm has (real economy) plant and equipment, issues (traditional financial system) bonds or equity
- Traditional Financial System ⇔ Crypto/DeFi world:
 - Stablecoin issuer owns (traditional financial system) bond, issues (crypto/DeFi) stablecoin
 - Asset manager owns crypto/DeFi asset, issues (traditional financial system) fund shares



Challenges

- Mapping:
 - Crypto/DeFi World

 Traditional Financial System (instruments, markets, institutions)
 - Crypto/DeFi World ⇔ Real Economy (production of goods & services)
- Monitoring:
 - Crypto/DeFi World is opaque without a distinct location
 - Reporting requirements may be difficult to enforce
 - Shape-shifter that may change form quickly and unpredictably
- Creating and enforcing effective regulation:
 - Formulating conduct rules for code
 - Identify targets of enforcement (miners/validators?)
 - Use fiat on- and off-ramps connecting the Crypto/DeFi and Traditional Worlds



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