

## Discussion on:

The effects of the tax mix on inequality and growth  
(Akgun *et al.*)

Size and distributional pattern of pension-related tax  
expenditures in European countries (Barrios *et al.*)

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## Overall view

- Similar focus on taxes as tool to achieve distributive and efficiency goals
- Both empirical, but very different approaches (panel estimation, microsimulation techniques)
- Both *optimistic* (my view) in their policy implications
  - on what can be done (Akgun *et al.*)
  - on what has been done (Barrios *et al.*)
- Can this *optimism* be challenged?

## Tax mix, inequality and growth (1/4)

- Research question: how does the **tax mix** influence the **distribution** and **level** of income, holding government size fixed?
- Panel regression for **OECD countries**. Panel length depends on variables being analysed
- **Results broadly confirm expectations**. For example:
  - Inequality ↓ if top marginal rates ↑ and/or inheritance/wealth taxes ↑
  - Possible win-win reforms, for example ↓ tax wedge on low income

## Tax mix, inequality and growth (2/4)

- Relevant topic, comprehensive view on the economic effects of taxation
- Extremely **rich analysis** (22 estimation tables!) with a great work to assemble relevant data
- I will offer some comments on
  - Inequality definition & growth regression
  - Interpretation of tax indicators
  - The past of the personal income tax
  - The future of household saving taxation

## Tax mix, inequality and growth (3/4)

### On inequality definition & growth regression...

- Doubts on how inequality is measured: why not *proper* indices?
- What role for inequality on market income?
- Why not take the structure of the tax system as *given* and focus on *actual reform* (OECD 2006), maybe with a Synthetic Control Method?

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### On the tax indicators heterogeneity...

- Policy parameters, synthetic indicators, revenues/GDP, etc.
- Their evolution hardly captures “policy changes”
- Why not consider a **narrative approach**?

## Tax mix, inequality and growth (4/4)

### The past of personal income tax (PIT)...

- Decline of PIT progressivity over the last three decades (IMF, 2017)
- Difficult to rationalize with optimal taxation theory or concerns about growth
- Scope for  $\uparrow$  redistribution without  $\downarrow$  growth, acting on top rates

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### The future of household saving taxation...

- Generally capital income taxed less than labour income, mostly based on efficiency grounds (capital mobility)
- But bilateral and multilateral cooperation for fighting international tax evasion/erosion has steadily increased over time
- Time to partially rethink the taxation of household savings?



## Pensions-related tax expenditures (PRTE) (1/4)

- Research question: **assess the relevance** of PRTE in terms of total revenues and income redistribution
- PRTE **definition**: any deviation from the “Exemption-Taxation benchmark”, where contributions are exempted and pensions benefits are fully taxed
  - e.g. partial deductibility of contributions (Germany, Ireland)
  - e.g. tax credits for pensioners (Italy, with many other countries)
- For most countries, **PRTE** are found to be **substantial** (in terms of foregone revenues) and **progressive**
- Results appear **robust** when accounting for **lifetime perspective** (but what about Pillar III?)

## Pensions-related tax expenditures (PRTE) (2/4)

- State-of-the-art survey on PRTE in EU
- (PR)TE overlooked in the policy debate ⇒ (re)get PRTE in the spotlight
- Most **striking results are PRTE progressivity** for most countries, so I will comment on this!
  - benchmark definition
  - necessity (?) to “forego” revenues
  - differential mortality

## Pensions-related tax expenditures (PRTE) (3/4)

### On benchmark definition...

- As correctly said in the paper, benchmark matters
- Benchmark here is a pure model (valid *erga omnes*) ⇒ results vis-à-vis this pure model
- Alternative benchmark: an “impure” model (country specific) where pension benefits ( $\approx$  deferred compensation) are taxed like labour income ⇒ PRTE as departure from this alternative benchmark

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### On foregone revenues...

- Why necessarily giving up extra revenues if PRTE are abolished?
- One could imagine revenue-neutral scenarios (i.e. using extra revenues to lower general PIT) and assess redistribution in this way

## Pensions-related tax expenditures (PRTE) (4/4)

### On differential mortality and fairness of pension systems. . .

- A fact: **very unequal life expectancy** by sex (well known) and by socio-economic status (less obvious)
  - e.g., for Italy, at 67 years: 21.1 (W, high educ), 19.9 (W, low educ.), **18.3** (M, high educ), **16.3** (M, low educ)
- The more one lives, the longer (s)he enjoys pension benefits  $\Rightarrow$  pension benefits **TE enjoyed longer and more by richer individuals**  $\Rightarrow$  if differential life tables were integrated in the generational accounting exercise, would PRTE still be progressive?!?
- More generally, should pension rules take (at least in part) into account differential mortality?

Thank you!