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## Temi di Discussione

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(Working Papers)

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the case of Italian Local Health Authority expenditure

by Vincenzo Atella, Federico Belotti, Domenico Depalo  
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# MEASURING SPATIAL EFFECTS IN PRESENCE OF INSTITUTIONAL CONSTRAINTS: THE CASE OF ITALIAN LOCAL HEALTH AUTHORITY EXPENDITURE

by Vincenzo Atella\*, Federico Belotti<sup>^</sup>, Domenico Depalo<sup>^^</sup> and Andrea Piano Mortari<sup>^</sup>

## Abstract

Spatial econometric models are now an established tool for measuring spillover effects between geographical entities. Unfortunately, however, when entities share common borders but are subject to different institutional frameworks, unless this is taken into account the conclusions may be misleading. In fact, under these circumstances, where institutional arrangements play a role, we should expect to find spatial effects mainly in entities within the same institutional setting, while the effect across different institutional settings should be small or nil even where the entities share a common border. In this case, factoring in only geographical proximity will produce biased estimates, due to the combination of two distinct effects. To avoid these problems, we derive a methodology that partitions the standard contiguity matrix into within-contiguity and between-contiguity matrices, allowing separate estimation of these spatial correlation coefficients and simple tests for the existence of institutional constraints. We then apply this methodology to Italian Local Health Authority expenditures, using spatial panel techniques. We find a high and significant spatial coefficient only for the within-contiguity effect, confirming the validity of our approach.

**JEL Classification:** H72, H51, C31.

**Keywords:** spatial, health expenditures, institutional setting, panel data.

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## 1. Introduction<sup>1</sup>

It is widely recognized that sample data collected from geographically close entities are not independent, but *spatially* correlated, which means that observations of closer units tend to be more similar than further ones (Tobler, 1970).<sup>2</sup> Spatial clustering or geographic-based correlation is often observed for economic and socio-demographic variables such as unemployment, crime rates, house prices, per-capita health expenditures and the alike (Sollé Ollé, 2003; Moscone and Knapp, 2005; Revelli, 2005; Sollé Ollé, 2005; Kostov, 2009; Elhorst and Freret, 2009; Elhorst et al., 2010; Moscone et al., 2012). Theoretical models usually recognize the existence of spatial spillover which declines as distance between units increases; empirically this features can be captured by means of a weights matrix, attaching higher weights to nearest neighbors.<sup>3</sup>

The aim of this paper is to investigate the issue of measuring spatial spillovers in presence of institutional constraints that can be geographically defined. When this occurs, the units of interest may share common borders but obey to different institutional settings. Hence, we expect to observe spatial dependence mainly among neighbors within the same institutional cluster, rather than among neighbors belonging to different clusters. We cast this idea in a theoretical framework where health expenditures of local units are set as result of a mimicking behavior/yardstick competition among local authorities.

From the econometric perspective, we extend Lacombe (2004) approach to incorporate the aforementioned institutional constraints in a Spatial Durbin Model (SDM) with individual specific slopes. Starting from the conventional first-order spatial contiguity matrix,<sup>4</sup> our approach better defines the contiguity

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<sup>2</sup>It is worth emphasizing that non-spatial structured dependence may also be observed. In these cases, measures of geographical proximity are replaced by measures of similarity allowing to investigate peer effects through social or industrial networks (LeSage and Pace, 2009; Bramoullé et al., 2009).

<sup>3</sup>Two sources of locational information are generally exploited. First, the location in Cartesian space (e.g latitude and longitude) is used to compute distances among units. Second, the knowledge of the size and shape of observational units allows the definition of measures of contiguity, e.g., one can determine which units are neighbors in the sense that they share common borders. Thus, the former source points towards the construction of spatial distance matrices while the latter is used to build spatial contiguity matrices. It is worth noting that the aforementioned sources of locational information are not necessarily different. For instance, a spatial contiguity matrix can be constructed by defining units as contiguous when they lie within a certain distance; on the other hand by computing the coordinates of the centroid of each observational unit, approximated spatial distance matrices can be obtained using the distances between centroids. More details are available in LeSage and Pace (2009).

<sup>4</sup>Similarly to the time-series framework, spatial contiguity can be extended to higher orders. In a spatial contexts the higher order refers to a different contiguity structure based on higher spatial lags. For a detailed discussion see Anselin (1988).

structure so as to account for the institutional constraints using two different contiguity matrices: the first one, the *within* matrix, defines contiguity among units sharing both borders and institutional cluster; the second, the *between* matrix, traces spatial linkages among contiguous units across different institutional clusters. An important feature of this approach is that it can be directly applied to all those situations where institutional constraints are binding and can be geo-referenced (e.g., Euro membership within the EU, MERCOSUR membership in Latin America or, for example, towns within counties, provinces or regions). This strategy allows us to disentangle the *within* institutional cluster spatial effect, from the *between* cluster effect by means of exogenously defined spatial contiguity matrices. Moreover, under the assumption of independence among observational units that do not share common clusters, inference is conducted using a two-way cluster robust variance-covariance matrix, controlling for both spatial and time correlation (Cameron et al., 2011).

We apply this methodology to analyze spatial dependence of per-capita public health expenditures in Italy at Local Health Authorities (LHAs) level using a balanced panel dataset from 2001 to 2005, a level of analysis never explored before. Given the regional structure of the Italian National Health System (NHS), this case lands itself perfectly to be analyzed through the proposed methodology. Our interest in investigating health expenditures' spatial dependence is due to the relevance of this spending item for the Italian National Accounts, especially at regional level.<sup>5</sup>

We find robust evidence of a significant and positive spatial coefficient for the *within* effect, while the *between* effect, although significant, is very close to zero. This result confirms the importance and validity of our approach.

The remaining part of this article is organized as follows. Section 2 reviews the related literature. Section 3 briefly describes the institutional setting, discusses the regional and sub-regional health expenditure in Italy and presents some stylized facts. Section 4 briefly sketches our theoretical framework, presents the data and some descriptive statistics, provides the algebraic derivation of the within and between matrices and discuss the economic interpretation of the coefficients involved in our empirical model. Section 6 discusses the empirical findings, highlighting the importance of the institutional setting in explaining spatial correlation across LHAs. Finally, Section 7 offers some concluding remarks.

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<sup>5</sup>About 70% of the budget for Regions with ordinary autonomy and about 40% for those with special autonomy. See the "Relazione sulla gestione finanziaria delle regioni, Esercizi 2010-2011" (in Italian).



## 2. Related literature

This paper finds its roots into the broad literature on spatial econometrics and health care expenditures. To our knowledge the existing literature provides a partial answer to the issue of incorporating institutional constraints into spatial econometric models. Parent and LeSage (2008) and Arbia et al. (2009) have explicitly tackled the problem of “institutionally clustered” data, suggesting the use of a non-conventional spatial weighting matrix which incorporates together distance and “clustering” information. In particular, Parent and LeSage (2008) investigates the pattern of knowledge spillovers arising from patent activity between European regions and tests whether different growth rates are due to differences in technology, transportation costs or geography. Using different specification of the weighting matrix, the authors model the connectivity structures between regions by relying on technological as well as transportation and geographical proximity. They conclude that a model which combines both geographic and technological proximity and takes into account the asymmetric output gap between contiguous regions fits the data better. Arbia et al. (2009) analyze the growth experiences of European regions, in the period 1991-2004, at NUTS-2 level. In order to take into account institutional differences at national level the authors modify an inverse distance-based spatial matrix using an institutional heterogeneity index based on the linguistic distance between countries. They find that, holding the geographical distance fixed, regions sharing a similar institutional framework tend to converge more rapidly to each other. This implies that institutions play an important role with respect to geographical factors, obtaining further support for the Rodrik et al. (2004) claim of “primacy of institutions over geography”.

Unfortunately, these approaches presents practical implementation problems related to the availability of relevant exogenous variables used to appropriately re-weight the distance matrix and to some degree of subjectivity in the selection of these variables. Furthermore, the proposed approach are unable to jointly assess the contribution of the different sources of spatial dependence, since either they are summarized in a single coefficient (Arbia et al., 2009), or they can only be analyzed sequentially (Parent and LeSage, 2008).

Pursuing a different objective, our approach follows Lacombe (2004). He studied the effects of Aid to Families with Dependent Children (AFDC) and Food Stamp Payments on female-headed households and female labor-force participation in the US. His goal was to asses the potential bias of different matching techniques meant to reduce the simultaneity bias associated with OLS estimates when latent or unobserved variables vary systematically over geographical regions. He founds that OLS estimates of the county effect remain biased even after controlling for potential spatial correlation using different matching techniques and proposes a Spatial Autoregressive Model where the coefficient of within-state and between-

state bordering counties are estimated separately. Only recently, Gérard et al. (2010) and Cassette et al. (2012) have recognized the importance of formally taking into account institutional differences in estimating the spatial spillovers, but with a focus on taxes rather than on expenditures.

In terms of health expenditure analysis, the international literature provides plenty of evidence (Skinner, 2011; Chernew and Newhouse, 2011; Gerdtham and Jonsson, 2000, e.g., ). Italy is not an exception and there is a large body of literature that has explored its determinants, typically at regional level (Levaggi and Zanola, 2003; Bordignon and Turati, 2009; Francese and Romanelli, 2011; Giardina et al., 2009; Lo Scalzo et al., 2009; Atella and Kopinska, 2012). The main conclusions reached by these studies are: *i)* per-capita public health expenditure shows a non-negligible variation across regions and over time; *ii)* deep cross-regional inequalities in health care expenditure and in the supply and utilization of health care services persist even after adjusting for health needs; *iii)* such differences are the result of different territorial distribution in socioeconomic factors, supply of health care services, regional specific organizational, managerial structures and inefficiencies. Hence, only a fraction of the observed heterogeneity between regions is the result of differences in health needs. Despite all these studies, to the best of our knowledge this paper is the first attempt to analyze spatial dependence of per-capita public health expenditures in Italy at LHAs level.<sup>6</sup>

### **3. The institutional setting of the Italian National Health System and some stylized facts on health expenditures**

The Italian NHS, established in 1978, provides universal coverage free of charge at the point of service, or with some (relatively) light form of co-payment. The system is based on the universalism principle and is funded from general taxation, while patients are free to choose where to be cured from a list of public and private accredited providers.<sup>7</sup>

The system is structured into three levels: national, regional and local. The national level is responsible for designing nation-wide health plans with the aim of ensuring general health objectives. Regional levels have then the responsibility of achieving the objectives posed by the national health plan through the regional health departments, which in turn are responsible for ensuring the delivery of a benefit package (the so called “Essential levels of medical care”) through LHAs and a network of public and private accredited providers. At local level, LHAs are run by managers who are responsible to plan

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<sup>6</sup>To our knowledge, Masiero and Gonzalez Ortiz (2011) is the only study based on Italian data that uses spatial techniques. However, its focus is limited to the analysis of the determinants of antibiotic consumption at regional level. At international level, the literature is by far more rich. Some examples are Costa-Font and Pons-Novell (2007), Lauridsen et al. (2010) or Moscone and Knapp (2005).

<sup>7</sup>A more detailed description of the Italian NHS is available in Lo Scalzo et al. (2009).

health care activities and to organize local supply according to population needs. They also are responsible for guaranteeing quality, appropriateness and efficiency of the services provided and are obliged to guarantee equal access, efficacy of preventive, curative and rehabilitation interventions and efficiency in the distribution of services.

Since its inception in 1978, the system has undergone several reforms aimed at improving management and containing costs. A key feature of this reform process has been the movement towards a more decentralized model, away from the original 1978 idea of an integrated and centralized system which left very few responsibilities to the regional and local levels. In particular, the Legislative Decrees 446/1997 and 56/2000 imposed to transfer the NHS funds from the central to the regional level, thus reinforcing the regional health departments autonomy with the idea of obtaining an alignment between funding and spending powers. In this way regional governments became accountable for their health deficits and were allowed to write them off by increasing local taxes (up to a limit) and by introducing cost-sharing schemes on health care services (mainly on drugs).

The main result of this process was to transform the Italian NHS from a monolithic system to a very heterogeneous network of 21 regional health systems, highly autonomous and with full responsibility. Actually, the high level of heterogeneity existing in the system has also been recognized as an important impairing aspect of the original idea of providing an equal level of care to all Italian citizens.<sup>8</sup>

Within regions, LHAs receive funding from the regional health department and are ultimately responsible for the public health services provision. The rules used by the central government to allocate funds have often changed over the past two decades, mainly because the inspiring principles behind the allocation methods have never been clearly stated. Since 1997 the funds allocation has been based on a weighted (by age and gender) capitation formula that was supposed to take into account the health needs of the local populations, proxied by mortality rates and then by age distributions. In general, under both criteria, older regions got higher funding. If the distribution of health needs across regions is not uniform and as long as the capitation criteria correctly allocate funds, observing significant regional differences in per-capita health expenditure should not be considered a problem. LHAs managers are accountable for the financial balance between the funds received and the expenditures on health care services at local level. As a consequence, managers have a certain degree of discretionality to determine how much money they want to spend and how, but they are strictly bounded in this activity by the institutional setting. As LHAs managers are appointed by politicians, following a spoil system, these two agents maximize

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<sup>8</sup>Clear examples of the adverse effects of such regional constraints are represented by the different cost-sharing schemes imposed on citizens of different regions or different regulations for the adoption of new innovative drugs or devices, or by confronting different financial and non-financial incentive schemes for health care providers.

the same utility function. This aspect is extremely important in our context as it will represent a key feature of the theoretical framework we will consider in Section 4.1.

Summarizing, the picture that emerges shows how Italian regions enjoy substantial autonomy within a common legal framework. This peculiar institutional setting becomes relevant in shaping the distribution of health care services provided by each single LHA within and across Italian regions by heterogeneously affecting the quality of care provided and, inevitably, the way in which per-capita expenditure can differ within and between regions.

Based on data obtained from the Italian LHAs Economic Accounts, Table 1 reports, for each region and for the country as a whole, the gender and age standardized average LHAs public per-capita health expenditure and its Coefficient of Variation (CV).<sup>9</sup> As expected, *within* region variation is lower than *between* (or total) variation, as the CV across Italian regions is 0.14 while the CVs of LHAs within the same region is lower with the exception of three out of 21 regions.<sup>10</sup>

These results seem to indicate that different institutional settings play a key role on per-capita health expenditure across the Italian regions. In fact, each single region operates as an independent health system, and within each region LHAs present a less heterogeneous per-capita health expenditure (once controlled for health needs). This evidence should then warn researchers about the adoption of an econometric strategy that allows to adequately explore the presence of spatial correlation in a context where data are clustered, with the clusters that are heterogeneous with respect to some specific characteristic. In our specific case, observational units (LHAs) are clustered within regions that differ in terms of institutional setting.

#### 4. Theoretical framework and empirical strategy

As a theoretical framework for our empirical analysis, we consider a slightly modified version of the Sollé Ollé (2005) model in which yardstick competition on health expenditures (rather than on taxes) yields to a mimicking behavior among neighboring local governments.<sup>11</sup> Our empirical strategy extends Lacombe (2004) approach to the panel SDM with individual specific slopes. Furthermore, we explicitly consider the identification issues raised by Bramoullé et al. (2009) for the SDM, and provide a robust

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<sup>9</sup>Per-capita health expenditure has been standardized by age and gender as we are interested in exploring patterns of within and total sources of variability that do not depend on the distribution of health care needs.

<sup>10</sup>It is worth noting that these regions (Lazio, Campania and Sardegna) are those that in 2006 accrued to more than 70% of the total debt of the Italian NHS and all of them were bailed-out in 2006 and, as a consequence, had to enter a deficit reduction plan in 2007.

<sup>11</sup>Yardstick competition is one out of many possible theoretical models. The most well known alternative, whose reduced form is similar to the one of the yardstick competition, is the so called *fiscal competition*, which relies on tax base mobility (see Revelli (2005)). However, in Italy the tax base is highly stable, invalidating the basic condition for the latter model.

inference through a two-way clustered standard errors (Cameron et al., 2011).

#### 4.1. Theoretical framework

In what follows, rather than providing the details of the yardstick competition theory, we briefly sketch a theoretical model whose implications arise from the interaction between a principal (the representative voter) and an agent (the local official).

The local official (e.g., LHAs manager) is appointed by regional politicians (through a spoil system), takes the tax rate as given, and has some discretionary power over health expenditures, which represents our variable of interest. Indeed, the local official can set the expenditure at a level that could ensure a majority of their political party (and implicitly of themselves), to keep extracting rents from their office over next mandate. The voter does not know the optimal level of health expenditure associated with the health services provided because she is unaware of the appropriate costs of health goods and services; however, she can compare health expenditures in her jurisdiction to those in comparable neighbors. In this way the voter may evaluate the appropriateness of this kind of expenditures and then use this information to decide whether or not to re-elect the incumbent government. As a consequence, incumbents are compelled to take into account the voter's comparative behavior in their reaction function and keep the level of health expenditures in line with those in the relevant neighborhood; more precisely, when setting the optimal level of expenditure, local officials equalize the marginal benefit of private interest with the political cost of non-reelection, which in turn depends on loss of votes from lower than expected expenditures.

Differently from the original Sollé Ollé (2005) model, we assume that in her voting decision, a voter located in local authority  $i$  will attach a different weight to the observed health expenditure of the contiguous LHAs within the same region, say  $\alpha_w$ , and to those of contiguous LHAs located outside the region ( $\alpha_b$ ). The straightforward implication of this framework is that, the stronger the institutional constraint and its knowledge by the voter, the lower will be the value of  $\alpha_b$ , implying that the level of health expenditures will be in line with those of the contiguous LHAs within the same region; eventually, under perfect information,  $\alpha_b = 0$ . The magnitude of these weights represents our testable hypothesis.

#### 4.2. Model specification and estimation

Consistently with the framework described above, our model specification controls for health expenditures' spatial dependence *within* and *between* institutional clusters. The spatial contiguity matrix at LHAs level has been constructed using Quantum GIS v.1.6.0<sup>12</sup> starting from the shape file at municipality

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<sup>12</sup>Available at: <http://www.qgis.org/>.

level.<sup>13</sup> For two municipalities (Rome and Turin), LHAs are smaller than the municipality. Since population totals are collected at municipality level, our solution has been to sum the expenditures (adjusted for *intra* and *extra* region mobility) and the population of these LHAs to obtain per-capita expenditures of a new “artificial” LHA.

The resulting spatial matrix is a  $(188 \times 188)$  first-order contiguity matrix, denoted with  $\mathbf{W}_{all}$ , whose diagonal elements are equal to zero and each off-diagonal element  $w_{ij}$  is equal to 1 if LHAs  $i$  and  $j$  share a common border.<sup>14</sup> For the purposes of our analysis, this matrix has been partitioned in the following way

$$\mathbf{W}_{all} = \mathbf{W}_w + \mathbf{W}_b, \quad (1)$$

where the element  $w_{ij}^w$  of  $\mathbf{W}_w$  is equal to 1 if LHAs  $i$  and  $j$  share a common border and belong to the same institutional cluster, while the element  $w_{ij}^b$  of  $\mathbf{W}_b$  is equal to 1 if LHAs  $i$  and  $j$  share a common border but belong to different clusters.<sup>15</sup>

Since the seminal paper by Cliff and Ord (1968), several models have been proposed for spatially dependent data. A general representation proposed by Manski (1993), extended to account for *within* and *between* institutional clusters effects, can be written as

$$y_{it} = \alpha + \rho_w \sum_{j=1}^n w_{ij}^w y_{jt} + \rho_b \sum_{j=1}^n w_{ij}^b y_{jt} + \mathbf{x}_{it} \boldsymbol{\beta} + \sum_{j=1}^n w_{ij}^w \mathbf{z}_{jt} \boldsymbol{\theta}_w + \sum_{j=1}^n w_{ij}^b \mathbf{z}_{jt} \boldsymbol{\theta}_b + \mathbf{d}_t \boldsymbol{\mu}_i + \nu_{it}, \quad (2)$$

$$\nu_{it} = \lambda_w \sum_{j=1}^n m_{ij}^w \nu_{jt} + \lambda_b \sum_{j=1}^n m_{ij}^b \nu_{jt} + \epsilon_{it}, \quad i = 1, \dots, n, \quad t = 1, \dots, T, \quad (3)$$

where  $y_{it}$  is the per-capita health expenditures of unit  $i$  at a given time  $t$ ,  $w_{ij}^w$ ,  $w_{ij}^b$ ,  $m_{ij}^w$  and  $m_{ij}^b$  represent the  $(i, j)$ th elements of the known spatial contiguity matrices  $\mathbf{W}_w$ ,  $\mathbf{W}_b$ ,  $\mathbf{M}_w$  and  $\mathbf{M}_b$ ,<sup>16</sup>  $\mathbf{x}_{it}$  is the vector of selected covariates,  $\mathbf{z}_{jt}$  is the vector of selected spatially lagged covariates (where  $\mathbf{z}_{it}$  can be equal to  $\mathbf{x}_{it}$ ),  $\boldsymbol{\Psi} = (\boldsymbol{\beta}, \rho_w, \rho_b, \boldsymbol{\theta}_w, \boldsymbol{\theta}_b, \lambda_w, \lambda_b)$  is the vector of unknown parameters to be estimated,  $\epsilon_{it}$  is the idiosyncratic error term,  $\mathbf{d}_t$  is a  $1 \times D$  vector of aggregate time variables (which are treated as non random) and  $\boldsymbol{\mu}_i$  is a  $1 \times D$  vector of LHAs-specific slopes on the aggregate time variables.<sup>17</sup>

<sup>13</sup> Available at: <http://www.istat.it/it/strumenti/cartografia>.

<sup>14</sup> For this study we consider *queen* contiguity. Among the many possible candidates, a meaningful choice in our case is the one that considers a first-order contiguity matrix. This is because we focus on neighbours within the same regions, hence there would be very few second-order nearest neighbours. Further, the distinction of LHAs within the same regions from those between different regions prevents us from using a distance based matrix or focussing on other weighting variables (e.g., population, income, etc).

<sup>15</sup> For this study, we refer only to first-order contiguous neighbours, but this kind of partitioning can be applied also to higher order contiguity matrices. It is worth noting that the Valle d’Aosta region and the Autonomous Province of Trento have a single LHA on their territory. In these cases, we set equal to zero the corresponding  $w_{ij}^w$  elements.

<sup>16</sup> Notice that, in our case,  $\mathbf{M}_w$  and  $\mathbf{M}_b$  are equal to  $\mathbf{W}_w$  and  $\mathbf{W}_b$ . However, they could also be different.

<sup>17</sup> In our case,  $D$  determines the shape of LHAs fixed effects; if  $\mathbf{d}_t \equiv (1)$  the model is the standard fixed effect and  $D = 1$ ;

As noted in Manski (1993), when a spatially lagged dependent variable, spatially lagged regressors and a spatial autocorrelated error term are included simultaneously, the parameters of model (2)-(3) are not identified unless at least one of these interaction effects is excluded. Depending on which of them is dropped, one may obtain different spatial model specifications: a SDM ( $\lambda_w = \lambda_b = 0$ ), a Spatial Durbin Error (SDE) model ( $\rho_w = \rho_b = 0$ ), a Spatial AutoRegressive (SAR) model ( $\theta_w = \theta_b = \lambda_w = \lambda_b = 0$ ), a Spatial Error Model (SEM,  $\rho_w = \rho_b = \theta_w = \theta_b = 0$ ) or a Kelejian and Prucha (1998) model (KPM) ( $\theta_w = \theta_b = 0$ ). As pointed out by LeSage and Pace (2009), the choice of which interaction effect should be excluded (and then implicitly which model is more appropriate to describe the data), should be driven by the research question.

Since  $\rho_w$  and  $\rho_b$  can be thought of as the empirical counterpart of the weights characterizing the voter's electoral decision ( $\alpha_w$  and  $\alpha_b$ ) and we are interested in estimating unconstrained direct, indirect and total covariates' effects, we believe that the SDM is a more attractive point of departure in this application.<sup>18</sup> Furthermore, as misspecification of the conditional mean (i.e., ignoring spatial dependence in the dependent variable and/or in the covariates) may lead to severely biased estimates, the SDM is the best choice for at least two reasons. First, the SDM allows to obtain unbiased estimates even if the true data generating process is a SAR or a SEM.<sup>19</sup> Second, the inclusion of the spatially lagged regressors could serve as a control for omitted variables, if they are first-order spatially correlated with the included regressors (LeSage and Pace, 2009).

It is worth emphasizing that the exclusion of one of the interaction effects may still not be enough to identify the parameters of interest. Indeed, as shown by Bramoullé et al. (2009), the simultaneous identification of the exogenous and endogenous effects also depends on the structure of the spatial weights matrix. In our case, in order for the spatial effects to be identified, once we adapt Proposition 5 in Bramoullé et al. (2009) to our spatial weight matrix partition, two conditions have to be met<sup>20</sup>

1.  $(\theta_w \neq -\rho_w\beta)$  and  $(\theta_b \neq -\rho_b\beta)$ ;
2. The matrices  $\mathbf{I}$ ,  $\mathbf{W}_w$ ,  $\mathbf{W}_w^2$ ,  $\mathbf{W}_w^3$ ,  $\mathbf{W}_b$ ,  $\mathbf{W}_b^2$ ,  $\mathbf{W}_b^3$  are linearly independent.

The first one is equivalent to test if the model can not be reduced to a SEM, while the second implies the absence of perfect collinearity among spatially lagged regressors. Under these conditions, it then follows

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if  $\mathbf{d}_t \equiv (1, t)$  the model is a random trend and  $D = 2$ ; if  $\mathbf{d}_t \equiv (1, t, t^2)$  the model is a random quadratic trend and  $D = 3$  and so on.

<sup>18</sup>See LeSage and Pace (2009) and Elhorst (2010) for a detailed discussion on the possibility of estimating unconstrained spatial direct, indirect and total effects when the model is a SDM.

<sup>19</sup>It is possible to write a SEM model in term of SDM if the process is stationary (Anselin, 1988).

<sup>20</sup>Notice that the stated conditions are sufficient to simultaneously identify exogenous and endogenous effects in presence of observational units fixed-effects.

that our SDM can be rewritten in the following way

$$y_{it} = \alpha + \rho_w \sum_{j=1}^n w_{ij}^w y_{jt} + \rho_b \sum_{j=1}^n w_{ij}^b y_{jt} + \mathbf{x}_{it} \boldsymbol{\beta} + \sum_{j=1}^n w_{ij}^w \mathbf{z}_{jt} \boldsymbol{\theta}_w + \sum_{j=1}^n w_{ij}^b \mathbf{z}_{jt} \boldsymbol{\theta}_b + \mathbf{d}_t \boldsymbol{\mu}_i + \epsilon_{it} \quad (4)$$

where the  $w_{ij}^w$  and  $w_{ij}^b$  come from a row-standardized version of the spatial matrices and  $\Psi = (\boldsymbol{\beta}, \rho_w, \rho_b, \boldsymbol{\theta}_w, \boldsymbol{\theta}_b)$ .<sup>21</sup>

#### 4.2.1. Estimation

Model (4) can be viewed as a SDM with individual specific slopes. As can be noted, the conventional fixed-effects SDM is obtained when  $d_t \equiv 1$ . Furthermore, more flexible specifications can be obtained when all cross-sectional units are allowed to have their own trend (Wooldridge, 2005). This enables us to control for LHAs unobserved heterogeneity, which can be both time invariant and time-varying according to the specified LHA specific trend.

As far as estimation is concerned, denote  $\mathbf{y}_i$  the  $T \times 1$  vector of health expenditures for unit  $i$ ,  $\mathbf{X}_i$  the  $T \times K$  matrix of regressors,  $\mathbf{W}\mathbf{X}_i$  the  $T \times (K \times 2)$  matrix of the spatially lagged regressors and with  $\mathbf{L}$  the  $T \times D$  matrix with each row equal to  $d_t$ . Then,  $\tilde{\mathbf{y}}_i = \mathbf{M}\mathbf{y}_i$ ,  $\tilde{\mathbf{X}}_i = \mathbf{M}\mathbf{X}_i$  and  $\widetilde{\mathbf{W}\mathbf{X}}_i = \mathbf{M}\mathbf{W}\mathbf{X}_i$  where  $\mathbf{M} = \mathbf{I}_T - \mathbf{L}(\mathbf{L}'\mathbf{L})^{-1}\mathbf{L}'$  is the symmetric and idempotent matrix that, depending on the form of  $\mathbf{d}_t$ , allows for a very general unit-specific de-trending. It is worth noting that, since LHAs are clustered within regions and cannot move to another one, all time-invariant and time-varying (according to a linear or a quadratic trend) unobserved heterogeneity both at LHAs and regional level is wiped-out by this general kind of data de-trending. Once data are transformed, Maximum Likelihood (ML) estimation is feasible by using the log-likelihood function reported in Lacombe (2004).

Since we are in a LHAs-year panel setting, cluster-robust standard errors (at LHAs level) can be crucial in order to conduct valid inference, even after including LHAs and year effects in the model (Kézdi, 2004; Bertrand et al., 2004). Given the nature of our data and the fact that our model specification do not control for spatial autocorrelation in the errors, we consider a double-clustering strategy that allows to take simultaneously into account their potential geographic-based correlation (Cameron et al., 2011).

More formally, we consider the following two-way clustered variance-covariance matrix

$$\hat{\mathbf{V}}[\hat{\Psi}] = \mathbf{H}^{-1} \mathbf{S}' \mathbf{C} \mathbf{S} \mathbf{H}^{-1} \quad (5)$$

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<sup>21</sup>Row-standardization is required to ensure the existence of the  $(\mathbf{I}_n - \rho_w \mathbf{W}_w)^{-1}$  and  $(\mathbf{I}_n - \rho_b \mathbf{W}_b)^{-1}$  matrices when  $|\rho_b| < 1$  and  $|\rho_w| < 1$  as in Anselin (2003). Furthermore, one may expect that  $\rho \mathbf{W}\mathbf{y} = \rho_w \mathbf{W}_w \mathbf{y} + \rho_b \mathbf{W}_b \mathbf{y}$ . While this is true for SAR models with non standardized matrices, it does not necessarily hold for a SDM with row standardized spatial matrices. The reason lies both in the standardization procedure and in the effects of the spatially lagged regressors on  $\mathbf{y}$ .



where  $\mathbf{S}$  is the Jacobian matrix of all first-order partial derivatives of the log-likelihood function with respect to  $\Psi$ ,  $\mathbf{H}$  is the Hessian matrix and  $\mathbf{C}$  is represented by the following  $nT \times nT$  block matrix

$$\mathbf{C} = \mathbf{J}_T \otimes \widetilde{\mathbf{W}} \quad (6)$$

where  $\mathbf{J}_T = \iota_T \iota_T'$  is a  $T \times T$  matrix with all elements equal to one and  $\widetilde{\mathbf{W}}$  is the first-order contiguity matrix  $\mathbf{W}_{all}$  whose diagonal elements are equal to one and each off-diagonal element  $w_{ij}$  is equal to 1 if LHAs  $i$  and  $j$  share a common border.<sup>22</sup>

## 5. The data

Our empirical analysis is based on data obtained from different sources and refer to 188 LHAs for the period from 2001 to 2005.

Our dependent variable is the per capita LHAs total expenditure obtained from the LHAs balance sheets (Conti Economici, CE), net of all revenues that accrue from non LHAs residents (either *intra* or *extra* region).<sup>23</sup> In this way we control for both active and passive patient mobility, thus avoiding potential confounding effects that may arise due to the presence of heterogeneity in the supply of health care services at LHAs level. For example, this heterogeneity may stem from the presence of a highly specialized hospital located in a particular LHA which serves as a hub for patients coming from LHAs in the same region, and also attract patients from other regions.

Concerning the explanatory variables, we consider a number of demand and supply controls. As far as the demand side is concerned, we control for age, gender, presence of immigrants, prevalence of main chronic diseases and average per-capita income. these variables have been computed as population shares at LHA level. In particular, the income variable as been obtained at LHAs level from the income tax declaration data of the Italian municipalities provided by the Italian Department of Finance, while prevalence of chronic diseases has been obtained from the Health Search Database (HSD), a longitudinal observational database run by the Italian College of General Practitioners (SIMG) since 1998 (Mazzaglia et al., 2004). Finally, we have included the share of graduate women at provincial level. Gender, age and education informations come from the Italian National Institute of Statistics (ISTAT).

For the supply side, we include the number of health employees distinguishing between doctors, nurses

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<sup>22</sup>We have written a specific Stata program to estimate the model presented in (4) using the two-way clustered variance-covariance matrix in (5). The program is available upon request.

<sup>23</sup>The list of all revenue categories (with their codes) which have been subtracted from the total health expenditure (defined in the CE as Total Production Costs; code: B9999) in order to adjust for *intra* or *extra* region patients' mobility is available from the authors upon request. In order to compute per capita values, we consider regional population data released from the National Statistical Institute, available at <http://www.istat.it/en/population-and-households>.

and administrative staff, the number of beds per 1,000 inhabitants and the number of public hospital trusts from the Italian Ministry of Health. Finally, in order to control for the role of politics, we have included a dummy variable equal to one in the case of a center-left regional government. The latter comes from the Ministry of Interior. For estimation purposes, all variables have been log-transformed except for the number of hospital trusts. Summary statistics of the selected variables are reported in Table 2.<sup>24</sup>

## 6. Results

In this section we report the results of the empirical analysis based on model 4. As regressors we consider the vector  $\mathbf{x}_{it}$ , which contains all variables reported in Table 2, and the vector  $\mathbf{z}_{it}$ , a sub-vector of  $\mathbf{x}_{it}$ , which excludes the time dummies.

Our empirical strategy begins by testing whether the data show spatial dependence. Table 3 shows the Moran’s I spatial autocorrelation computed using  $\mathbf{W}_{all}$ ,  $\mathbf{W}_w$  and  $\mathbf{W}_b$  for each year of the panel. As can be seen, we find evidence of a strong and statistically significant spatial autocorrelation using  $\mathbf{W}_{all}$  or  $\mathbf{W}_w$ , and a much lower (and not statistically significant) using  $\mathbf{W}_b$ . Then, as we exploit the longitudinal dimension of the data, we perform a Hausman test so as to choose between fixed or random-effects, rejecting the consistency of the latter. Furthermore, using the the Hausman-like test proposed in Bartolucci et al. (2013), we reject the null hypothesis of time-invariant unobserved heterogeneity.<sup>25</sup>

Based on this evidence, we first estimate the spatial and time fixed-effects SDM as a benchmark, and then relax the time-invariant assumption by allowing LHAs-specific linear trends.<sup>26</sup>

### 6.1. Identification and model selection

As mentioned in Section 4.2, Bramoullé et al. (2009) derived sufficient conditions for the identification of the parameter vector  $\Psi$  in equation (4). The first condition (i.e.,  $\boldsymbol{\theta}_w \neq -\rho_w\boldsymbol{\beta}$  and  $\boldsymbol{\theta}_b \neq -\rho_b\boldsymbol{\beta}$ ) implies that the expected expenditures in the  $i$ -th LHA are (directly or indirectly) affected by neighboring LHAs characteristics. When this condition is violated, it follows that either endogenous and exogenous effects exactly cancel out or that they are confined to the unobserved component. We report the results of this test for a SDM model estimated using only the  $\mathbf{W}_{all}$  matrix in Table 4 and those for the model with both the  $\mathbf{W}_w$  and  $\mathbf{W}_b$  matrices in Table 5. The tables report the Wald statistics for the null hypothesis elicited in the first column (namely whether the model is a SAR, i.e.  $\theta = 0$ , or a SEM, i.e.  $\theta = -\rho\beta$ )

<sup>24</sup>This table has been produced using the Terracol (2001) Stata command.

<sup>25</sup>In our case, this test can be performed comparing the full and pairwise within estimators of model (4). Although, least squares estimation of model (4) may result in severely biased estimates of  $\rho_w$  and  $\rho_b$ , this bias affects both the full and the pairwise estimators in the same way without altering the power of the test.

<sup>26</sup>We have also estimated a random “quadratic” trend SDM obtaining very similar results with respect to the linear trend specification. Since they show qualitatively the same story, we have chosen the more parsimonious model.

and the LR test for various definition of unobservable heterogeneity using SDM against either a SAR or a SEM model. As can be noted, the results presented in Table 4 are not coherent, unless we use the variance-covariance matrix reported in equation (5). The upper-left side of Table 4 shows that both the tests for SAR and SEM specifications can not be rejected while the likelihood ratio (LR) test always rejects both specifications. On the contrary, when we control for both time and spatial clustering, the results from both Wald and LR testing become coherent, regardless of the fixed-effects specification. This result suggests that, in our case, valid inference may be conducted using time-spatial clustered standard errors. On the other hand, when we estimate the model with both the  $\mathbf{W}_w$  and  $\mathbf{W}_b$ , the results of these tests are non-conflicting, independently from the specification of  $\mathbf{d}_t$  and of the variance-covariance matrix, with the SDM specification being always the preferred one (see Table 5). In our view, this is a first result pointing towards the need for institutional-consistent spatial weights matrices.

As for the second condition in Bramoullé et al. (2009) (i.e., matrices' linear independence), it can be easily tested by vectorizing each matrix and verifying if the matrix formed by considering the resulting stacked vectors has full rank, as it is in our case for all possible weights matrices. Having selected the SDM as the preferred model, we test whether a specification with two spatial weights matrices is better than the one with a single matrix. For nested models (i.e., SDM with  $\mathbf{W}_w$  or  $\mathbf{W}_b$  only versus SDM with both matrices) we use the LR test, while for non nested models (i.e., SDM with  $\mathbf{W}_{all}$  versus SDM with  $\mathbf{W}_w$  and  $\mathbf{W}_b$ ) we follow Burnham (2004) model selection strategy based on the following modified information criteria

$$AIC_c = -2\log(\ell(\hat{\Psi})) + 2K + \frac{2K(K+1)}{N-K-1} \quad (7)$$

As shown in Table 6, the single matrix specifications are always nested in the specification with both  $\mathbf{W}_w$  and  $\mathbf{W}_b$ .<sup>27</sup>

Table 7 reports the  $AIC_c$  for all model specifications: the within-between random trend SDM seems to be the best model. Finally, it is important to highlight that the specifications which include the  $\mathbf{W}_{all}$  are never chosen, a result that reinforce the need to properly define the contiguity structure in presence of institutional constraints.

## 6.2. The spatial effects

It is worth noting that our empirical strategy allows to test the implications of the theoretical framework discussed in Section 4.1. Indeed, we expect that a voter exploiting all available information about

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<sup>27</sup>Since  $AIC$  is a large-sample approximation, the last term in (7) represent a second-order bias adjustment needed when  $N/K$  is relatively small.

the institutional setting, will be mainly influenced by *within* neighbors rather than by the *between* ones (i.e.  $\alpha_B \simeq 0$ ).

The estimated spatial effects are reported in Table 8. When we jointly control for both the within and the between matrices, the empirical results support the model implications, with  $\rho_w$  (the empirical counterpart of  $\alpha_w$ ) that is positive and statistically significant, while  $\rho_b$  is negative and statistically significant, although very close to zero. While the former coefficient is in line with our theoretical model, at first glance the latter might seem a bit puzzling. However, it may be due to behaviors that, although not explained by our model, are not in contrast with it. In particular, the negative sign of  $\rho_b$  may arise because of some forms of “free riding” between contiguous LHAs belonging to different regions. The promotion of prevention campaigns, investments in new machinery equipment for better diagnostics and surgery procedures, investment in the adoption of evidence-based medicine by physicians, and similar activities tend to increase per capita expenditures in the regions where these activities take place, while potentially inducing beneficial health effects (e.g., shorter waiting times, reduced risk factors, better diagnostics, etc) also for the citizens of the other regions, especially the contiguous ones.<sup>28</sup> These externalities might induce a free riding behavior, by reducing the incentive of these regions to engage in the same costly strategy. While our data do not allow us to net out these confounding effects, these arguments are consistent with our theoretical model and may plausibly explain the negative sign of  $\rho_b$ .

Compared to previous studies, we find that our  $\rho_w$  is equal to 0.35 a value which falls in the range of other studies that analyzed health expenditures in a spatial setting, but without controlling for the institutional framework. For example, Costa-Font and Pons-Novell (2007) found a spillover effect of 0.291 in Spain using a spatial error model. Also Barreira (2011), using IV techniques, found even stronger spillover effects (0.43) in the Portuguese context, while Moscone and Knapp (2005) found a lower value (0.12) in their analysis of UK’s mental health expenditures.<sup>29</sup>

As shown in Table 8 comparing the spatial coefficient across models characterized by a different definition of contiguity (i.e., models in which the specification of the spatial weight matrix is different), it can be seen that the coefficients obtained using the  $\mathbf{W}_{all}$  or the  $\mathbf{W}_w$  matrix alone are very similar in magnitude and both positive and significant, while the estimate of  $\rho_b$  using  $\mathbf{W}_b$  alone is close to zero.

On the other hand, the bottom panel of Table 8 shows the result of the model including both the within and between matrices. Even if the estimated  $\rho$ ’s are only slightly different from the previous ones (this is due to the orthogonality of the  $\mathbf{W}_w$  and  $\mathbf{W}_b$  matrices), it is worth emphasizing that the proposed

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<sup>28</sup>For example, the Calabria’s LHAs are characterized by one of the lowest per capita expenditure also because many of their hospitals have obsolete equipments leading to very high patient outflows (see Table 1).

<sup>29</sup>This result may be driven by the fact that the authors analyze a very specific component of health expenditures.

modification of the contiguity structure greatly enriches the informativeness of marginal effects, helping to shed light on the determinants of public health expenditures (see Table 10)

### 6.3. Direct, Indirect and Total Effects

In a spatial econometric model, the effect of an explanatory variable change for a specific unit will affect not only that unit but also its neighbors. Hence, the coefficient  $\beta$  is just a component of the total (marginal) effect, to which the effect of the spatially lagged explanatory variable should be added.

More precisely, for each regressor we have a  $N \times N$  matrix of coefficients, indicating how a change in that regressor influences all the units in the sample. This implies that, if  $K$  is the number of controls in the model, we have  $K$  matrices of dimension  $N \times N$  of indirect effects and  $K$  vectors of dimension  $N \times 1$  of direct effects. The latter are the diagonal elements of the  $N \times N$  matrix of total effects and indicate how the dependent variable changes in unit  $i$  given the changes in the  $k^{th}$  regressor in unit  $i$ . Indirect effects are, instead, the off-diagonal elements of the matrix of total effects and indicate how a change in the explanatory variable in unit  $i$  affects the dependent variable in unit  $j$  through a feedback process (see Elhorst (2010)). Furthermore, it should be noted that the estimated direct and indirect effects may go in opposite directions, thus looking only at one of them may not be enough. Finally, given the longitudinal nature of this study, the effects we present should be interpreted as “short-run” effects, whereas LHAs fixed-effects are the “long-run” effects.

Direct and indirect effects are reported in Table 9, where the columns 1 and 3 report the average effects for the SDM with time invariant fixed-effects, while the other two columns report the average effects for the SDM with fixed-effects and a unit-specific linear trend. In this specific setting, the specification of the fixed-effects seems to have the greatest impact on the estimated average effects with respect to the single or double matrix specification.<sup>30</sup> Based on Section 6.1, we focus on the random trend specification. Demand side determinants play a greater role for the direct effects. In particular, the younger the population or the higher the share of graduate women, the lower is the health expenditure, whereas coefficients for the supply side are never significant except for the number of public hospital trusts. On the other hand, supply side are more important for the indirect effects. In particular, an increase in the number of public hospital trusts or in the income per capita in nearby LHAs increases the expenditure in the LHAs of interest: both are symptomatic of a demand induced by the supply side. The expenditure decreases with number of hospital beds, because it is a fixed cost averaged over more individuals.

As for per-capita income, the coefficient in the total effect is positive and significant as expected.

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<sup>30</sup>Estimates tables have been produced using Jann (2004) Stata program

Given that income is expressed in logs, we can also infer that public health expenditure is not a luxury good, since the elasticity is lower than 1, reflecting the fact that the Italian NHS offers universal health care coverage, regardless of individual income. This result is also in line with the findings by Costa-Font and Pons-Novell (2007).

The proposed empirical strategy enables us to distinguish not only between direct, indirect and total effects but also to disentangle the *within* from the *between* contribution. This is a natural extension, not yet explored in the literature, that is very helpful to fully appreciate the usefulness of our approach. Table 10 presents the total effects for a model estimated using both  $\mathbf{W}_w$  and  $\mathbf{W}_b$  where the marginal effects have been computed setting, respectively, the between (within) component equal to zero. The negative effect of the younger age shares is mainly due to the spillover coming from neighbors within the same region while the effect of the women’s graduate share stems from the between neighbors. Given the fact that resources are transferred from the central government to regions mainly according to their age composition this result is not surprising: the effect of explanatory variables that are already “controlled for” in the capitation formula is expected to be mainly *within*, while we expected a greater importance of the *between* effect for those that are not.

Finally, it is worth mentioning that, due to the result of a compensation between a negative and significant direct effect and a positive and significant indirect effect, the total effect of the political dummy is not statistically significant, when the effects are computed considering both the *within* and *between* contributions (see Table 9 and column 1 of Table 10). Furthermore, when we distinguish between the *within* and *between* total effects we observe a negative and significant *between* total effect. This result was expected since the political dummy is defined at regional level.

## 7. Conclusions

Despite over the last two decades spatial econometric models have attracted a lot of attention, scholars have neglected the role that institutional constraints can have in the propagation of spatial spillovers. The presence of institutional constraints is a rather common feature when dealing with spatial analyses: it shows up each time we observe geographical entities (e.g., counties, regions, nations) which share common borders, but obey to different institutional settings. In all these cases ignoring this feature may induce misleading conclusions in the empirical analysis.

As discussed in this paper, under these circumstances, and if institutions do play a role, spatial effects play a role mainly *within* entities belonging to the same institutional setting, while the *between* effect across different institutional settings should be attenuated or totally absent, even if the entities share a

common border. In this case, relying only on geographical proximity will then produce biased estimates, due to the composition of two distinct effects. On the other hand, focussing only on one dimension gives only a partial picture.

Our goal with this paper has been to derive a theoretical consistent methodology that partitions the standard contiguity matrix into two matrices (*within* and *between*), thus allowing to disentangle the overall spatial effect and to derive interesting testable implications. The empirical analysis has been based on expenditure data from Italian Local Health Authorities from 2001 to 2005, using spatial panel techniques.

As expected, we find robust evidence of a significant and positive spatial coefficient for the *within* effect, while the *between* effect, although negative and significant, is very close to zero, thus confirming the importance and validity of our approach.

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Table 1: Age and sex adjusted LHAs expenditures by region (2001-2005)

| <b>Region</b>         | <b>Mean</b> | <b>CV</b> | <b>N. of LHAs</b> |
|-----------------------|-------------|-----------|-------------------|
| Piedmont              | 1.37        | 0.12      | 19                |
| Aosta Valley          | 1.68        | 0         | 1                 |
| Lombardia             | 1.42        | 0.09      | 15                |
| AP Bolzano            | 1.99        | 0.08      | 4                 |
| AP Trento             | 1.66        | 0         | 1                 |
| Veneto                | 1.43        | 0.09      | 21                |
| Friuli-Venezia Giulia | 1.44        | 0.05      | 6                 |
| Liguria               | 1.39        | 0.08      | 5                 |
| Emilia-Romagna        | 1.47        | 0.08      | 11                |
| Tuscany               | 1.37        | 0.08      | 12                |
| Umbria                | 1.37        | 0.06      | 4                 |
| Marche                | 1.36        | 0.09      | 13                |
| Lazio                 | 1.38        | 0.21      | 8                 |
| Abruzzo               | 1.44        | 0.07      | 6                 |
| Molise                | 1.54        | 0.09      | 4                 |
| Campania              | 1.42        | 0.28      | 13                |
| Apulia                | 1.37        | 0.07      | 12                |
| Basilicata            | 1.49        | 0.07      | 5                 |
| Calabria              | 1.32        | 0.14      | 11                |
| Sicily                | 1.38        | 0.09      | 9                 |
| Sardinia              | 1.36        | 0.18      | 8                 |
| Italy                 | 1.42        | 0.14      | 188               |

*Source:* Our calculation on Italian LHAs Economic Accounts. Mean values are in thousands of Euro per year.

Table 2: Summary stats

| Variable                   | Mean     | (Std. Dev.) | Min.     | Max.      |
|----------------------------|----------|-------------|----------|-----------|
| Share aged 0-15            | 14.928   | (2.427)     | 10.016   | 23.467    |
| Share aged 16-30           | 18.136   | (2.378)     | 11.738   | 25.136    |
| Share aged 31-40           | 15.978   | (1.031)     | 12.654   | 18.57     |
| Share aged 41-50           | 14.012   | (0.694)     | 12.098   | 15.903    |
| Share aged 51-65           | 18.287   | (1.622)     | 13.933   | 22.089    |
| Share aged 66-85           | 16.777   | (2.828)     | 8.048    | 24.937    |
| Share aged over 85         | 1.882    | (0.554)     | 0.487    | 4.029     |
| Males share                | 48.663   | (0.593)     | 46.637   | 50.503    |
| Immigration rate           | 0.032    | (0.021)     | 0.002    | 0.124     |
| Income p.c.                | 9488.133 | (2767.768)  | 4276.795 | 19020.002 |
| Female graduate share      | 0.398    | (0.031)     | 0.337    | 0.478     |
| Hospital beds (1000 inhab) | 4.456    | (1.508)     | 0.159    | 8.787     |
| Clercks employed p.c.      | 0.002    | (0.001)     | 0.001    | 0.005     |
| Nurse employed p.c.        | 0.008    | (0.002)     | 0.001    | 0.015     |
| Doctors employed p.c.      | 0.003    | (0.001)     | 0.001    | 0.007     |
| Cardiovascular prevalence  | 0.179    | (0.074)     | 0.021    | 0.333     |
| Tumor prevalence           | 0.064    | (0.034)     | 0.007    | 0.162     |
| Respiratory prevalence     | 0.043    | (0.027)     | 0.005    | 0.188     |
| Public hospital trust      | 0.597    | (1.169)     | 0        | 10        |
| Centre Left Gov            | 0.531    | (0.499)     | 0        | 1         |

Table 3: Moran's I

|      | $W_{all}$ |     | $W_w$ |     | $W_b$  |
|------|-----------|-----|-------|-----|--------|
| 2001 | 0.128     | *** | 0.146 | *** | 0.025  |
| 2002 | 0.115     | *** | 0.122 | **  | -0.009 |
| 2003 | 0.120     | *** | 0.120 | **  | 0.070  |
| 2004 | 0.098     | **  | 0.118 | **  | 0.047  |
| 2005 | 0.061     | *   | 0.096 | **  | -0.081 |

Note: \*\*\* is 1% confidence level (CL), \*\* is 5% CL, \* is 10% CL.

Table 4: Tests for model selection -  $W_{all}$ 

|                                  | Single Clustering |         | Double Clustering |         |
|----------------------------------|-------------------|---------|-------------------|---------|
|                                  | Test              | P-value | Test              | P-value |
| <b>Time Invariant</b>            |                   |         |                   |         |
| $H_0 : \theta_a = 0$             | 1.3               | 0.154   | 5.8               | 0.000   |
| $H_0 : \theta_a = -\rho_a \beta$ | 1.2               | 0.216   | 2.2               | 0.007   |
| <b>Random Trend</b>              |                   |         |                   |         |
| $H_0 : \theta_a = 0$             | 1.3               | 0.157   | 6.1               | 0.000   |
| $H_0 : \theta_a = -\rho_a \beta$ | 1.2               | 0.217   | 2.9               | 0.000   |
| <b>LR test against SAR Model</b> |                   |         |                   |         |
| Time Invariant                   | 37.342            | 0.007   |                   |         |
| Random Trend                     | 37.383            | 0.007   |                   |         |
| <b>LR test against SEM Model</b> |                   |         |                   |         |
| Time Invariant                   | 31.745            | 0.033   |                   |         |
| Random Trend                     | 38.097            | 0.006   |                   |         |

Table 5: Tests for model selection -  $\mathbf{W}_w$  and  $\mathbf{W}_b$ 

|  | <b>Single Clustering</b> |         | <b>Double Clustering</b> |         |
|--|--------------------------|---------|--------------------------|---------|
|  | Test                     | P-value | Test                     | P-value |
| <b>Time Invariant</b>                                      |                          |         |                          |         |
| $H_0 : (\theta_w, \theta_b) = 0$                           | 1.5                      | 0.022   | 3.4                      | 0.000   |
| $H_0 : (\theta_w = -\rho_w\beta, \theta_b = -\rho_b\beta)$ | 2.1                      | 0.002   | 6.3                      | 0.000   |
| <b>Random Trend</b>  |                          |         |                          |         |
| $H_0 : (\theta_w, \theta_b) = 0$                           | 2.3                      | 0.000   | 6.3                      | 0.000   |
| $H_0 : (\theta_w = -\rho_w\beta, \theta_b = -\rho_b\beta)$ | 1.4                      | 0.049   | 8.8                      | 0.000   |
| <b>LR test against SAR Model</b>                           |                          |         |                          |         |
| Time Invariant   | 89.490                   | 0.000   |                          |         |
| Random Trend   | 55.828                   | 0.031   |                          |         |
| <b>LR test against SEM Model</b>                           |                          |         |                          |         |
| Time Invariant   | 92.101                   | 0.000   |                          |         |
| Random Trend   | 64.840                   | 0.004   |                          |         |

Table 6: LR test for matrix partition in SDM

|   | Test   | P-value |
|---|--------|---------|
| <b>SDM (<math>\mathbf{W}_w</math>) <math>\subset</math> SDM (<math>\mathbf{W}_w</math> and <math>\mathbf{W}_b</math>)</b> |        |         |
| Time Invariant  | 40.37  | 0.004   |
| Random Trend  | 31.47  | 0.049   |
| <b>SDM (<math>\mathbf{W}_b</math>) <math>\subset</math> SDM (<math>\mathbf{W}_w</math> and <math>\mathbf{W}_b</math>)</b> |        |         |
| Time Invariant  | 73.64  | 0.000   |
| Random Trend  | 152.66 | 0.000   |

Table 7: Information Criterion

|                                   | <b><math>AIC_c</math></b> |                     |
|-----------------------------------|---------------------------|---------------------|
|                                   | <b>Time Invariant</b>     | <b>Random Trend</b> |
| $\mathbf{W}_{all}$                | -2597.347                 | -3725.412           |
| $\mathbf{W}_w$ and $\mathbf{W}_b$ | -2621.971                 | -3747.234           |

Table 8: Spatial Effects

|                               | <b>Time Invariant</b> | <b>Random Trend</b> |
|-------------------------------|-----------------------|---------------------|
| <b>SDM with Single Matrix</b> |                       |                     |
| $\rho_{all}$                  | 0.173                 | 0.345***            |
| $\rho_w$                      | 0.201**               | 0.371***            |
| $\rho_b$                      | -0.063                | -0.087***           |
| <b>SDM with Double Matrix</b> |                       |                     |
| $\rho_w$                      | 0.167                 | 0.350***            |
| $\rho_b$                      | -0.036                | -0.066***           |

Table 9: Average Direct, Indirect and Total effects from fixed-effects SDM estimates -  $n = 940$ 

|                            | $W_{all}$      |              | $W_w$ and $W_b$ |              |
|----------------------------|----------------|--------------|-----------------|--------------|
|                            | Time Invariant | Random Trend | Time Invariant  | Random Trend |
| <b>Direct effects</b>      |                |              |                 |              |
| Share aged 0-15            | 0.096          | -2.412*      | 0.120           | -2.673**     |
| Share aged 31-40           | -1.564**       | -1.600**     | -1.605**        | -1.377**     |
| Share aged 41-50           | -1.373**       | -0.796       | -1.394**        | -0.862       |
| Share aged 51-65           | -0.377         | -0.504       | -0.599          | -0.567       |
| Share aged 66-85           | -0.032         | -0.505       | 0.327           | -0.018       |
| Share aged over 85         | -0.241         | -0.006       | -0.205          | -0.012       |
| Males share                | -5.760***      | -3.921       | -2.749          | -3.496       |
| Clerks employed p.c.       | 0.032          | -0.008       | 0.040           | 0.008        |
| Nurse employed p.c.        | 0.088          | 0.074*       | 0.080           | 0.084        |
| Doctors employed p.c.      | 0.014          | -0.007       | 0.026           | -0.008       |
| Public hospital trust      | 0.051***       | 0.053**      | 0.055***        | 0.055**      |
| Hospital beds (1000 inhab) | -0.010         | -0.000       | -0.011          | -0.001       |
| Income p.c.                | 0.215          | 0.068        | 0.249           | 0.151        |
| Immigration rate           | -0.041         | 0.034        | -0.076          | 0.036        |
| Female graduate share      | -0.257         | 0.096        | -0.323          | -0.360*      |
| Respiratory prevalence     | 0.005          | -0.010       | 0.000           | -0.012       |
| Cardiovascular prevalence  | 0.018          | 0.005        | 0.018           | 0.007        |
| Tumor prevalence           | -0.002         | 0.014        | -0.001          | 0.013        |
| Centre-Left Gov            | -0.026         | 0.006        | -0.014          | -0.074**     |
| <b>Indirect effects</b>    |                |              |                 |              |
| Share aged 0-15            | 1.326          | 1.069        | 0.936           | 1.226        |
| Share aged 31-40           | 1.293*         | -0.925       | 1.119*          | -1.217       |
| Share aged 41-50           | -0.209         | -2.875*      | -0.365          | -1.838       |
| Share aged 51-65           | 0.974          | -1.742*      | 1.222           | -1.329       |
| Share aged 66-85           | -0.121         | -0.452       | 0.070           | 0.078        |
| Share aged over 85         | -0.062         | -0.443       | 0.065           | -0.369       |
| Males share                | -8.380*        | 11.677*      | -3.132          | 13.915***    |
| Clerks employed p.c.       | -0.036         | 0.025        | -0.042          | 0.084        |
| Nurse employed p.c.        | -0.027         | 0.069        | -0.007          | 0.132        |
| Doctors employed p.c.      | 0.047          | -0.103       | 0.135           | -0.139       |
| Public hospital trust      | -0.012         | 0.061*       | 0.002           | 0.061*       |
| Hospital beds (1000 inhab) | -0.038         | -0.032       | -0.076**        | -0.049*      |
| Income p.c.                | -0.259         | 0.375*       | -0.044          | 0.389**      |
| Immigration rate           | 0.155          | 0.111        | 0.145*          | 0.077        |
| Female graduate share      | -0.048         | -0.315*      | 0.147           | 0.324        |
| Respiratory prevalence     | -0.049         | -0.048       | -0.059          | -0.026       |
| Cardiovascular prevalence  | 0.017          | 0.031        | 0.015           | 0.049        |
| Tumor prevalence           | 0.048          | 0.047        | 0.036           | 0.023        |
| Centre-Left Gov            | 0.052**        | 0.042        | 0.020           | 0.117**      |
| <b>Total effects</b>       |                |              |                 |              |
| Share aged 0-15            | 1.422          | -1.343       | 1.056*          | -1.447       |
| Share aged 31-40           | -0.271         | -2.525*      | -0.486          | -2.594*      |
| Share aged 41-50           | -1.581*        | -3.671**     | -1.759**        | -2.700*      |
| Share aged 51-65           | 0.597          | -2.247*      | 0.622           | -1.896       |
| Share aged 66-85           | -0.153         | -0.957       | 0.398           | 0.060        |
| Share aged over 85         | -0.304         | -0.449       | -0.140          | -0.380       |
| Males share                | -14.140**      | 7.756        | -5.881          | 10.420       |
| Clerks employed p.c.       | -0.004         | 0.017        | -0.002          | 0.092        |
| Nurse employed p.c.        | 0.061          | 0.144        | 0.073           | 0.216**      |
| Doctors employed p.c.      | 0.061          | -0.110       | 0.161           | -0.147       |
| Public hospital trust      | 0.039**        | 0.113**      | 0.057**         | 0.116**      |
| Hospital beds (1000 inhab) | -0.048         | -0.032       | -0.087*         | -0.050       |
| Income p.c.                | -0.045         | 0.442*       | 0.205           | 0.540**      |
| Immigration rate           | 0.114          | 0.145        | 0.068           | 0.112        |
| Female graduate share      | -0.305**       | -0.219       | -0.176          | -0.036       |
| Respiratory prevalence     | -0.043         | -0.057       | -0.059          | -0.037       |
| Cardiovascular prevalence  | 0.035          | 0.036        | 0.033           | 0.056        |
| Tumor prevalence           | 0.046          | 0.061        | 0.035           | 0.035        |
| Centre-Left Gov            | 0.026*         | 0.048**      | 0.006           | 0.043        |
| $W_{all}z$                 | Yes            | Yes          | No              | No           |
| $W_wz$                     | No             | No           | Yes             | Yes          |
| $W_bz$                     | No             | No           | Yes             | Yes          |
| log-likelihood             | 1344.89        | 1910.70      | 1378.59         | 1942.58      |

Note: \*\*\* is 1% confidence level (CL), \*\* is 5% CL, \* is 10% CL.

Table 10: Total Effects Partition -  $n = 940$

|                            | Within and Between | Within Only | Between Only |
|----------------------------|--------------------|-------------|--------------|
| Share aged 0-15            | -1.447             | -2.887*     | -1.559       |
| Share aged 31-40           | -2.594*            | -3.125*     | -0.885       |
| Share aged 41-50           | -2.700*            | -1.631      | -1.541*      |
| Share aged 51-65           | -1.896             | -0.436      | -1.634       |
| Share aged 66-85           | 0.060              | -0.421      | 0.381        |
| Share aged over 85         | -0.380             | -0.466      | 0.071        |
| Males share                | 10.420             | 6.820       | -1.236       |
| Clercks employed p.c.      | 0.092              | 0.012       | 0.067        |
| Nurse employed p.c.        | 0.216**            | 0.162       | 0.118**      |
| Doctors employed p.c.      | -0.147             | -0.070      | -0.061       |
| Public hospital trust      | 0.116**            | 0.109**     | 0.058***     |
| Hospital beds (1000 inhab) | -0.050             | -0.039      | -0.007       |
| Income p.c.                | 0.540**            | 0.576**     | 0.104        |
| Immigration rate           | 0.112              | 0.142       | 0.008        |
| Female graduate share      | -0.036             | -0.101      | -0.326*      |
| Respiratory prevalence     | -0.037             | -0.026      | -0.020       |
| Cardiovascular prevalence  | 0.056              | 0.038       | 0.018        |
| Tumor prevalence           | 0.035              | 0.059       | -0.007       |
| Centre-Left Gov            | 0.043              | 0.023       | -0.065**     |

*Note:* \*\*\* is 1% confidence level (CL), \*\* is 5% CL, \* is 10% CL.



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