Technical Efficiency and Governance: The Case of China

by

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Objectives

 China's development model may be unsustainable: need a focus shift from the <u>extensive</u> margin to the <u>intensive</u> margin

 Are there efficiency differences across firms' ownership modes?

Build a representative sample of China Inc.

• Adopt a flexible functional form

 Empirically test the link between efficiency and ownership modes

Main findings

- Compared to private mainland China-owned companies of similar quality inefficiency is:
- systematically larger at the SOEs;
- systematically smaller for Chinese enterprises featuring some form of foreign ownership
- Among the foreign participated firms, ownership from Hong Kong, Macau, and Taiwan proves to have slightly lower inefficiency than ownership from other economies

Background – TFP & inefficiency

- Several authors contend that China's economic success is not based on strong TFP growth:
- Chow (1993);
- Chow & Li (2002);
- Fujihara & Watanabe (2002);
- Islam and Dai (2005).
- Other authors conclude that China is making an inefficient use of capital (e.g. Dollar & Wei, 2007).



Our research questions

• Does the degree of inefficiency:

- depend on ownership/governance?
- intensify at SOEs?
- differ between true FDI (from abroad) and capital coning from Greater China (Hong Kong, Macau, Taiwan)?

Empirical strategy – sample

- A representative sample of corporate China: 1) acceptable sampling error; 2) stratification; 3) open and closed component.
- Sampling error < 2% with 5,000 units out of the population of 211,181 firms (year 2001);
- Divide initial population into 14,250 strata by: 30 provinces; 5 ownership classes (SOE; Cooperatives; Private; Firms with Capital from Hong Kong, Macau, Taiwan; Foreign Owned Enterprises); 19 SITC Sectors; 5 employment size classes (0-99 Employees; 100-299; 300-499; 500-999; > 1000 Employees);
- Superimpose (50%) open sample component to help further minimize sampling error.

Empirical strategy – sample cont'd

• Ex ante and ex post sample:

| | A PRIORI COMPOSITION C | EX POST COMPOSITION OF THE TOTAL SAMPLE | | | | | |
|--|------------------------|---|---------|---------|---------|---------|---------|
| | BASE CLOSED SAMPLE | TOTAL SAMPLE | 2001 | 2002 | 2003 | 2004 | 2005 |
| By Ownership Class | % Share | % Share | % Share | % Share | % Share | % Share | % Share |
| SOE (110+141+143+151) | 9.1 | 16.2 | 15.1 | 14.4 | 13.8 | 15.8 | 11.4 |
| Private (from 159 to 190) | 64.2 | 59.0 | 54.8 | 56.0 | 57.6 | 59.8 | 62.2 |
| Hong Kong, Macau, Taiwan (from 200 to 240) | 13.1 | 12.0 | 14.6 | 14.2 | 13.8 | 12.1 | 13.1 |
| Foreign Owned (300 or larger) | 13.1 | 12.0 | 13.0 | 13.1 | 13.0 | 12.3 | 13.1 |
| Cooperatives (120+130+140+142+149) | 0.5 | 0.8 | 2.6 | 2.3 | 1.8 | 0.0 | 0.2 |
| Total | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Total number of enterprises | 5000 | 7500 | 6814 | 7165 | 7790 | 5597 | 9276 |

Empirical strategy

- We construct the *efficient frontier* without imposing strong assumptions on the functional form by allowing it to be stochastically generated according to a *translog* production function.
- We then obtain, for each firm *i* and time *t*, a measure of inefficiency, technological change and scale effect.

 \circ Finally, we analyze the possible determinants.



Stochastic Frontier

o Production technology:

 $Y_{it} = f(\mathbf{X}_{it}) \tau_{it} \exp \upsilon_{it}$

 $\circ\,$ Production efficiency:

$$\tau_{it} = \frac{Y_{it}}{f(\mathbf{X}_{it}) \exp \upsilon_{it}}$$

 $\tau_{it} : technical efficiency (0 \le \tau_{it} \le 1)$ $\tau_{it} = 1 : full efficency$ $y_{it} = x'_{it}\beta + v_{it} - u_{it}$ $u_{it} = -\ln \tau_{it}$

Stochastic Frontier Model

$$Y_{it} = \Theta_{it} K_{it}^{\beta_1} L_{it}^{\beta_2}, i = 1, ..., 5497; t = 2001, ..., 2005.$$

 Translog production function to take into account not constant elasticity of substitution:

$$y_{it} = \beta_0 + \beta_1 k_{it} + \beta_2 l_{it} + \beta_3 \frac{1}{2} k_{it}^2 + \beta_4 \frac{1}{2} l_{it}^2 + \beta_5 l_{it} k_{it} + \beta_6 t - u_{it} + v_{it}$$

$$\circ \mathsf{TFP} = \Theta_{\mathsf{it}} = \mathsf{A}_{\mathsf{it}} \tau_{\mathsf{it}} \upsilon_{\mathsf{it}}$$
$$\circ \mathsf{E}(\mathsf{u}_{\mathsf{it}}) = \mathbf{z}_{\mathsf{it}} \delta$$

Efficiency Model

 We analyze the possible determinants of inefficiency estimating the following:

 $u_{it} = \delta_0 + \delta_1 R \& D_{it} + \delta_2 staffeduco_{it} + \delta_3 SOE_{it} + \delta_4 hkmtw_{it} + \delta_5 fork_{it} + \delta_6 intrate_{it} + \delta_7 ROA_{it} + \delta_8 dimen_{it} + \delta_9 gdpprSOE_{it} + \delta_9 gdpprSOE_{it} + \delta_1 gdpprhkmtw_{it} + \delta_1 gdpprfork_{it} + \varepsilon_{it}$

Growth Decomposition





TEST



Hypotheses



Test Results

Results 1: Efficiency, Scale, Technological Change

- \circ Main results are that:
- TFP is important in explaining the performances of Chinese manufacturing firms;
- As to output growth decomposition, efficiency is the most important element up to 2002; after 2002 TFP prevails



Results 2: Ownership effects on efficiency

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| VaiableParameter Estimatested Err - Ratic | | | | |
|---|-------------------|--|--|--|
| SOE | 1.0030.13(7.681 | | | |
| Hrktw | -0.6710.158-4.243 | | | |
| Foreign | -0.6240.10[-6.02] | | | |

\circ Thus:

- SOEs are more inefficient than private firms;
- Both HKMTW and Foreign are less inefficient than private firms;
- HKMTW are slightly less inefficient than Foreign firms.

Conclusions

 Several observers question the sustainability of China's development model

• We find that:

- TFP is important ingredient;
- But manufacturing firms suffer pervasive inefficiency, particularly at the SOEs;
- Inefficiency is lower for foreign capital firms
- HKMTW capitals are slightly more conducive to reduce inefficiency than are truly foreign capitals

This has important policy implications