Optimal Policy with Occasionally Binding Credit Constraints'

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Discussant :

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- Enjoyed reading this paper
- Innovative paper on important subject
- Very topical
- Fills important gap in literature
- Technically a big achievement

Paper analyzes OPTIMAL Ramsey policy in small open economy that faces external borrowing constraint

$$NFA_{t+1} \geq -\kappa \cdot GDP_t$$

Policy instrument: subsidy on consumption, allows to raise employment and thus GDP, to alleviate borrowing constraint

MODEL IS STANDARD (Mendoza, 2002). THE CONTRIBUTION: ANALYSIS OF OPTIMAL POLICY. Main results:

• policy maker intervenes aggressively to stimulate output when constraint binds

• when constraint does not bind, then it is optimal not to intervene

In this sense, policy does not have a 'precautionary motive' But: interventions when constraint binds affect behavior in other states:

in those states consumption and hours worked increases

Optimal policy has non-negligible welfare effect

The model :

Mendoza's (2002) RBC model of small open economy that faces occasionally binding borrowing constraint

$$b_{t+1} \ge -\kappa \cdot GDP_t$$
, b_{t+1} : NFA (end of t)

Country receives exogenous **random traded good** endowment (only source of uncertainty), y_t^T

Produces **non-traded good**, y_t^N (price: p_t)

Only traded asset : one period traded-good bond

• When there is negative shock to traded good endowment, borrowing constraint starts to bind (if beginning-of-period asset holdings sufficiently low).

• Binding borrowing constraint magnifies:

fall in traded good consumption, and in relative price of non-traded good.

• THE KEY MECHANISM: Households are price takers, and do not <u>internalize</u> effect of their consumption/labor supply decisions on

price of non-traded good, and thus on external borrowing constraint.

Because of this pecuniary externality, price falls too much in recession, which worsens borrowing constraint.

 Optimal policy: subsidizes non-traded good consumption to raise production and relative price; this alleviates borrowing constraint

The model in a nutshell :

2 periods, zero world interest rate, no discounting, non-traded good produced in t=1 only, linear technology **Decision problem of household :**

Max
$$\{\ln c_1^T + \ln c_1^N - h_1\} + \ln c_2^T$$

s.t. $c_1^T + (1 - \tau) p_1 c_1^N + b_2 = y_1^T + p_1 h_1 - T_1$
 $c_2^T = b_2 + y_2^T$
 $b_2 \ge -\kappa (y_1^T + p_1 h_1)$

 h_1 : hours worked; $c_1^N = h_1$

au : subsidy on non-traded good, financed by lump-sum tax: $T_1 = au \, p_1 c_1^T$

From intra-temporal FOCs:

First-period employment and consumption are

$$h_{\!\!1}=c_{\!\!1}^{\scriptscriptstyle N}={\scriptstyle\frac{1}{1- au}}$$
, $c_{\!\!1}^{\scriptscriptstyle T}=p_{\!\!1}$

• When borrowing constraint NOT binding:

$$c_1^T = c_2^T = \frac{1}{2}(y_1^T + y_2^T),$$

i.e. traded good consumption does NOT depend on subsidy

Subsidy distorts consumption/leisure choice, and does not affect relative price or intertemporal allocation

Thus: set subsidy at $\tau = 0$ when borrowing constraint NOT binding

• When borrowing constraint binds

Impossible to smooth consumption: $c_1^T < c_2^T$

First-period consumption of tradable is affected by first-period GDP (because of binding borrowing constraint), and thus relative price of no-traded good is affected by subsidy

$$b_{2} = -\kappa (y_{1}^{T} + p_{1} \frac{1}{1-\tau})$$

$$p_{1} - \kappa (y_{1}^{T} + p_{1} \frac{1}{1-\tau}) = y_{1}^{T}$$

$$\Rightarrow p_{1} = \frac{1+\kappa}{1-\kappa/(1-\tau)} = c_{1}^{T}$$

Setting $\tau > 0$ raises price of non-traded good, and first-period consumption.

Intuition why $\tau > 0$ is optimal when borrowing constraint binds:

• $\tau > 0$ distorts within-period allocation, but welfare cost of this is second-order (as allocation is undistorted when $\tau = 0$).

But $\tau > 0$ helps to smooth consumption more;

As $c_1^T < c_2^T$, this generates first-order welfare gain

Numerical example:

a) Benchmark economy: $y_1^T = y_2^T = 5$

$$p_1 = 5, c_1^T = c_2^T = 5, c_1^N = 1, b_2 = 0$$

- b) Alternative situation: $y_1^T = 1$; $y_2^T = 5$
- **b.1) Without borrowing constraint:**

$$p_1=3, c_1^T=c_2^T=3, c_1^N=1, b_2=-2$$

b.2) With borrowing constraint ($\kappa = 0.1$) NO SUBSIDY: $p_1=1.25, c_1^T=1.25, c_2^T=4.75, c_1^N=1, b_2=-0.25$ OPTIMAL SUBSIDY: $\tau = 0.093$

$$p_1 = 1.26, c_1^T = 1.26, c_2^T = 4.74, c_1^N = 1.10, b_2 = -0.26$$

Thus optimal subsidy only has small effect on decisions

Other comments

• paper provides illustration of a general idea that is likely to hold in more general economies

• but: specific policy recommendation (subsidize non-tradables) is very model specific, and thus has to be taken with caution

In model with tradables production most likely would subsidize tradables as well

Useful model extensions:

• Occasionally binding borrowing constraint makes model solution VERY difficult.

In this world, face constant world interest rate, until constraint binds; at that point, the borrowing rate jumps up and becomes prohibitive.

More tractable and more plausible: assume that country faces upward sloping loan supply schedule (constraint that binds all the time).

• More reasonable to specify borrowing constraint as function of tradables output (debt will have to be redeemed by future net exports)

• More realistic to assume that subsidy has to be financed by distorting tax

• Allow for shocks to borrowing constraint that are unrelated to real activity. Make κ stochastic: $b_{t+1} \ge -\kappa \cdot GDP_t$

Important for thinking about current crisis.

IN SUMMARY: THIS PAPER IS IMPORTANT CONTRIBUTION.

MUCH SCOPE FOR STUDYING OTHER MODEL VARIANTS.

LOOK FORWARD TO READING FUTURE PAPERS BY THESE AUTHORS.